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UNITED STATES DISTRICT COURT  
NORTHERN DISTRICT OF ILLINOIS  
EASTERN DIVISION

**UNITED STATES OF AMERICA**

**CRIMINAL COMPLAINT**

**v.**

CASE NUMBER:

**EDWARD J. NOVAK;**  
**ROY M. PAYAWAL;**  
**VENKATESWARA R. KUCHIPUDI,**  
also known as "V.R. Kuchipudi;"  
**PERCY CONRAD MAY, JR.;**  
**SUBIR MAITRA; and**  
**SHANIN MOSHIRI,**  
also known as "Shawni Moshiri"

**UNDER SEAL**

I, the undersigned complainant, being duly sworn on oath, state that the following is true and correct to the best of my knowledge and belief: from no later than March 2012 through in or around March 2013, in the Northern District of Illinois, Eastern Division, EDWARD J. NOVAK; ROY M. PAYAWAL; VENKATESWARA R. KUCHIPUDI, also known as "V.R. Kuchipudi;" PERCY CONRAD MAY, JR.; SUBIR MAITRA; and SHANIN MOSHIRI, also known as "Shawni Moshiri," defendants herein:

conspired to knowingly and willfully offer and pay, and solicit and receive, remunerations directly and indirectly, overtly and covertly, in return for the referral of patients for the furnishing and arranging for the furnishing of any item and service for which payment may be made in whole or in part under a Federal health care program, in violation of Title 42, United States Code, Section 1320a-7b(b);

all in violation of Title 18, United States Code, Section 371. I further state that I am Special Agent with the Federal Bureau of Investigation, and that this complaint is based on the facts contained in the Affidavit which is attached hereto and incorporated herein.

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Signature of Complainant  
CATHY A. BARBOUR  
Special Agent, Federal Bureau of Investigation

Sworn to before me and subscribed in my presence,

April 15, 2013 at Chicago, Illinois  
Date City and State

DANIEL G. MARTIN, U.S. Magistrate Judge  
Name & Title of Judicial Officer

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Signature of Judicial Officer

UNITED STATES DISTRICT COURT     )  
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NORTHERN DISTRICT OF ILLINOIS    )     ss

**AFFIDAVIT**

I, Cathy A. Barbour, being duly sworn, state as follows:

**I.     Background of Affiant**

1.     I am a Special Agent of the Federal Bureau of Investigation and have been so for approximately fifteen years. My responsibilities as an FBI Special Agent include the investigation of health care fraud and related white collar crimes. I have received specialized training in conducting health care and related fraud investigations and have participated in numerous health care fraud investigations. Along with other federal agents, I am responsible for the investigation of the executives, administrators and physicians associated with West Side Community Hospital, Inc., doing business as Sacred Heart Hospital.

**II.    Basis and Purpose of Affidavit**

2.     The information contained in this Affidavit is based on my training and experience, my participation in this investigation, information that I have obtained from other federal agents and analysts involved in this investigation,<sup>1</sup> and information derived from other sources that I believe to be reliable, including: witness interviews,

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<sup>1</sup> In particular, the FBI is being assisted in this investigation by Special Agents of the United States Department of Health and Human Services, Office of Inspector General.

consensually-recorded conversations of cooperating sources,<sup>2</sup> insurance claims data, public records and financial documents.

3. This affidavit is submitted in part for the limited purpose of establishing probable cause to support a criminal complaint charging that from no later than March 2012 through in or around March 2013, Edward Novak, Roy Payawal, Dr. Venkateswara R. Kuchipudi, also known as “V.R. Kuchipudi,” Dr. Percy Conrad May, Jr., Dr. Subir Maitra, and Dr. Shanin Moshiri, also known as “Shawni Moshiri,” and others known and as yet unknown, have conspired to knowingly and willfully offer and pay, and solicit and receive, remunerations directly and indirectly, overtly and covertly, in return for the referral of patients for the furnishing and arranging for the furnishing of any item and service for which payment may be made in whole or in part under a Federal health care program, in violation of Title 42, United States Code, Section 1320a-7b(b), all in violation of Title 18, United States Code, Section 371.

4. This affidavit is further submitted in part for the limited purpose of establishing probable cause to support applications for warrants to seize certain funds

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<sup>2</sup> This Affidavit includes summary descriptions of consensually-recorded telephone and in-person conversations. These summaries are based on my review of the recordings, draft transcripts, interviews with cooperating sources, my experience as a law enforcement officer and the experience of other law enforcement officers in this investigation, as well as information learned as a result of the investigation to date. Any descriptions and/or quotations from recorded conversations come from draft, not final, transcripts and summaries of those conversations. At various points in this Affidavit, I have placed in brackets or parentheses my understanding of what was being said during those conversations. My understanding is based on the contents and context of the conversations and the investigation as a whole, my conversations with cooperating sources, my experience as a law enforcement officer, and the experience of other law enforcement agents and officers in this investigation.

maintained in the financial accounts identified in Attachment E, which funds constitute or are derived from proceeds traceable to the receipt of kickbacks in violation of Title 42, United States Code, Section 1320a-7b(b) and are subject to forfeiture pursuant to Title 18, United States Code, Section 981(a)(1)(C).

5. Finally, this affidavit is submitted in part for the limited purpose of establishing probable cause to support applications for the issuance of warrants to search Sacred Heart Hospital and its administrative and record storage facilities, which are described in greater detail in Attachments A through C, for evidence and instrumentalities relating to violations of: (A) the federal anti-kickback statute (Title 42, United States Code, Section 1320a-7b(b)); and (B) the federal health care fraud statute (Title 18, United States Code, Section 1347) in connection with schemes involving Sacred Heart executives, administrators, physicians, employees, and associated individuals to defraud federal health care benefit programs by billing for services for which payment is not authorized, because (A) the services rendered to the patient were not medically necessary, and/or (B) the patients to whom the services were provided were referred to the treating provider in return for the payment of an unlawful kickback.

6. Because this affidavit is submitted only for these limited purposes, it does not set forth each and every fact that I know about this investigation.

### **III. Summary of the Investigation**

#### **A. The Sacred Heart Schemes**

7. The FBI is investigating individuals associated with Sacred Heart, an acute care hospital located on Chicago's west side. As described in detail below, the investigation has revealed that the defendants and others have conspired to offer and pay, and solicit and receive, kickbacks in return for the referral of patients insured by Medicare and Medicaid.

8. The investigation has further revealed that certain Sacred Heart executives, administrators, and physicians are engaged in a scheme to defraud Medicare and Medicaid by submitting and causing the submission of claims and the presentment of hospital cost reimbursement reports seeking payment for emergency care evaluation, testing and observation services that are not medically necessary.

9. Finally, the investigation has revealed that certain Sacred Heart executives, administrators and physicians are engaged in a scheme to defraud Medicare and Medicaid by submitting and causing the submission of claims and the presentment of hospital cost reimbursement reports seeking payment for the sedation, intubation, and subsequent performance of tracheotomy procedures on patients absent the medical necessity to perform these procedures.

## **B. The Government's Cooperating Sources**

10. In October 2011, Physician A, who, at the time, served as Sacred Heart's chairman of emergency room operations, agreed to cooperate with the government's investigation.<sup>3</sup> According to the Illinois Department of Financial and Professional Regulation's website, Physician A has been licensed to practice medicine in Illinois since 1995. Physician A has assisted the government's investigation by providing historical information about Sacred Heart's operations and by making consensual recordings of meetings with Sacred Heart executives and physicians, some of which are described in greater detail below.<sup>4</sup>

11. In February 2012, Administrator B, who is employed as a member of Sacred Heart's senior executive staff, agreed to cooperate in the government's investigation. According to Administrator B, her responsibilities at Sacred Heart include overseeing medical clinics associated with the hospital as well as managing the hospital's marketing staff and transportation services. Administrator B has explained

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<sup>3</sup> Physician A was terminated from Sacred Heart in or about March 2012.

<sup>4</sup> Prior to agreeing to cooperate in this investigation, Physician A was recorded accepting a kickback in return for referring Medicare-insured patients to a home health care company not affiliated with Sacred Heart. In his interviews with law enforcement agents, which were subject to the terms of a proffer agreement, Physician A admitted to accepting cash payments (totaling thousands of dollars) for the referral of patients to these home health care agencies. In his initial interviews, Physician A made certain statements which he has subsequently acknowledged were not accurate. Other than the proffer agreement, the government has not made any promises or assurances to Physician A in connection with his assistance in this and other investigations. Physician A is cooperating with the hope that his cooperation will be considered in any charging decisions made against him and, if he is charged and convicted of a crime, by a court at the time of sentencing. Physician A has never been arrested or convicted of a crime.

that she reports directly to Administrator A and, ultimately, to Edward Novak, the hospital's owner and Chief Executive Officer.

12. Investigating agents first approached Administrator B concerning allegations that she was soliciting kickbacks for the referral of durable medical equipment and pharmaceutical prescriptions ordered for patients insured by Medicare. Administrator B acknowledged her solicitation and receipt of kickbacks and agreed to cooperate with the government's investigation.<sup>5</sup>

13. At investigating agents' request and direction, Administrator B has consensually recorded a number of meetings and telephone calls with Sacred Heart executives, administrators, physicians and employees.<sup>6</sup>

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<sup>5</sup> Prior to agreeing to cooperate in the investigation, Administrator B was consensually recorded offering to pay kickbacks for the referral of Medicare patients to Sacred Heart. Administrator B was also recorded accepting payments from a confidential source in return for her referral of prescriptions for Medicare and Medicaid patients to a durable medical equipment supply company. In interviews with investigating agents, which were subject to the terms of a proffer agreement, Administrator B admitted accepting cash payments (totaling thousands of dollars) and other compensation for pharmaceutical and durable medical equipment referrals. Administrator B further admitted accepting cash payments (totaling thousands of dollars) for referring Medicare patients to home health care agencies not affiliated with Sacred Heart. In her interviews, Administrator B has made certain statements which she has subsequently acknowledged were not accurate. Other than the proffer agreement, the government has not made any promises or assurances to Administrator B in connection with her assistance in this investigation. Administrator B is cooperating with the hope that her cooperation will be considered in any charging decisions made in connection with this investigation and, if Administrator B is charged and convicted, by a court at the time of sentencing. Administrator B has never been arrested or convicted of a crime.

<sup>6</sup> With Administrator B's consent, the government obtained judicial authorization pursuant to 18 U.S.C. § 2511(2)(a)(ii)(A) to record the communications to and from a cellular telephone used by Administrator B. Pursuant to that authorization, law enforcement consensually recorded communications to and from Administrator B's cellular telephone from in or around March 3, 2012, through in or around September 15, 2012.

14. In January 2013, Administrator A, who is also employed as a member of Sacred Heart's senior executive staff, agreed to cooperate in the government's investigation.<sup>7</sup> Administrator A has described his responsibilities at Sacred Heart to include: (1) general oversight of the hospital's operations; (2) increasing patient admissions to the hospital by recruiting physicians willing to refer Medicare-insured patients to the hospital in return for kickbacks; and (3) instituting and maintaining processes that facilitate the admission of paid-for patient referrals to the hospital. According to Administrator A, he takes direction from and reports directly to Novak.

15. At investigating agents' request and direction, Administrator A has assisted in the investigation by, among other things, making consensual video and audio recordings of in-person and telephone conversations with other Sacred Heart

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<sup>7</sup> Prior to agreeing to cooperate in the investigation, Administrator A was consensually recorded offering to pay, and in at least one instance, paying kickbacks, to physicians in return for their referral of patients to Sacred Heart. Administrator A was also consensually recorded directing that Sacred Heart physicians not interfere with the admission of other physicians' patient referrals to Sacred Heart, irrespective of the perceived lack of medical necessity for those admissions. Administrator A was further recorded directing physicians and others to use the hospital's emergency room unnecessarily to observe and admit patients to Sacred Heart. Administrator A's interviews with law enforcement agents were subject to the terms of a proffer agreement. In those interviews, Administrator A has made certain statements which he has subsequently acknowledged were not accurate. Other than the proffer agreement, the government has not made any other promises or assurances to Administrator A in connection with his assistance in this investigation. Administrator A is cooperating with the hope that his cooperation will be considered in any charging decisions made in connection with this investigation and, if Administrator A is charged and convicted, by a court at the time of sentencing. Administrator A has never been arrested or convicted of a crime.



executives, administrators, physicians, and employees, some of which are described below.<sup>8</sup>

#### **IV. The Federal Health Care Benefit Programs and the Prohibition Against Kickbacks and Fraudulent Billing**

16. The Medicare program is a federally-funded health care benefit program that provides free or below-cost health care benefits to certain eligible individuals, primarily the elderly, blind and disabled. Medicare is administered by the Centers for Medicare and Medicaid Services, known as CMS, an agency of the United States Department of Health and Human Services. Individuals who receive benefits under Medicare are often referred to as Medicare beneficiaries.

17. The portion of the Medicare program known as Medicare Part A pays for certain inpatient care services provided to beneficiaries, including hospital care. The portion of the Medicare program known as Medicare Part B pays for certain physician and outpatient services provided to beneficiaries.

18. To receive reimbursement from Medicare for services provided to its insureds, hospitals and physicians must sign a provider agreement that establishes their eligibility. The standardized Medicare Part A agreement provides that the proposed provider agrees “[t]o abide by the Medicare laws, regulations and program instructions that apply to [it].” The agreement further provides “that payment of a

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<sup>8</sup> With Administrator A’s consent, on or about February 21, 2013, and March 21, 2013, the government obtained judicial authorization pursuant to 18 U.S.C. § 2511(2)(a)(ii)(A) to record the communications to and from a cellular telephone used by Administrator A. Law enforcement has consensually recorded communications to and from that cellular telephone since about February 22, 2013.

claim by Medicare is conditioned upon the claim and the underlying transaction complying with such laws, regulations, and program instructions (including, but not limited to, the Federal anti-kickback statute and the Stark law), and on the [provider's] compliance with all applicable conditions of participation in Medicare.” The Medicare Part B enrollment application requires the provider to attest: “I will not knowingly present or cause to be presented a false or fraudulent claim for payment by Medicare, and will not submit claims with deliberate ignorance or reckless disregard of their truth or falsity.”

19. The Medicaid program is a federally assisted grant program that enables states to provide medical assistance and related goods and services to needy individuals (*i.e.*, Medicaid beneficiaries). The State of Illinois participates in the Medicaid program through the Illinois Department of Healthcare and Family Services, which receives approximately fifty percent of its Medicaid funds from the federal government. CMS administers the federal government's participation in the Medicaid program. Within broad federal rules established by CMS, each state establishes criteria determining who is eligible for Medicaid coverage, what services are covered by the program, and the reimbursement rates for covered services. In general, states directly pay Medicaid-enrolled providers for services delivered to Medicaid beneficiaries with funding obtained, in part, from the United States government, namely, from accounts that draw on funds of the United States Treasury.

20. Medicare and Medicaid constitute health care benefit programs as defined by Title 18, United States Code, Section 24(b) and federal health care programs as defined by Title 42, United States Code, Section 1320a-7b(f)(1).

21. I am aware that Title 42, United States Code, Section 1320a-7b(b), which is commonly referred to as the federal health care anti-kickback statute, prohibits the solicitation and receipt as well as the offer and payment of “remunerations (including any kickback, bribe, or rebate) directly or indirectly, overtly or covertly, in cash or in kind . . . in return for referring an individual to a person for the furnishing or arranging for the furnishing of any item or service for which payment may be made in whole or in part under a Federal health care program.”

22. I am further aware that pursuant to Title 18, United States Code, Sections 981(a)(1)(c) and 981(b)(1)&(2) that any property which constitutes or is derived from proceeds traceable to a violation of a Federal health care offense is subject to seizure and forfeiture.

23. Through my training and experience, I am also generally aware that both Medicare and Medicaid only reimburse health care providers, including hospitals and physicians, for services and items that are medically necessary.

## **V. The Sacred Heart Kickback Conspiracy**

### **A. Sacred Heart Executives Edward Novak and Roy Payawal**

24. According to public records, insurance registration materials, claims data, and information provided by cooperating witnesses, since the late 1990s, Edward Novak has owned and served as the CEO of Sacred Heart Hospital, a 119-bed short-term, acute care hospital located at 3240 West Franklin Boulevard in Chicago, Illinois. Beginning no later than the early 2000s, Roy Payawal has served as the Executive Vice President of Finance and Chief Financial Officer of Sacred Heart. Sacred Heart provides health care services to patients insured by Medicare, Medicaid, and private insurance companies.

25. In their respective interviews with law enforcement, Administrators A and B explained that Sacred Heart, at the direction and with the approval of Novak, and assistance of Payawal, implemented a scheme to offer and pay kickbacks to physicians in return for the referral of patients receiving health care services, including patients insured by Medicare and Medicaid. Administrators A and B have further explained that Novak and Payawal have sought to conceal Sacred Heart's patient referral payments through various means, including: masking the payments as fictitious rental payments (*i.e.*, have the hospital "sub-lease" space from physicians without utilizing that space); paying the salaries of physicians' employees (*e.g.*, paying physicians' assistants); providing physicians with ghost contracts (*e.g.*, medical directorships without responsibilities); creating alternative insurance billing arrangements (*e.g.*, billing a physician's professional services under a different

physician's provider number); and arranging for physicians to participate in paid medical training programs (*i.e.*, supervising and teaching non-existent medical students). According to Administrator A, Novak has personally negotiated and/or approved of the payments-for-patients arrangements made by the hospital and the manner in which those payments are made.<sup>9</sup>

26. Administrators A and B advised that Novak has aggressively solicited physicians capable and willing to refer patients to Sacred Heart, including patients insured by Medicare. Administrators A and B stated that Novak has pressured them to recruit physicians willing to refer patients to the hospital in return for kickbacks. According to Administrators A and B, in the fall of 2012, Novak hired an in-house recruiter whose primary responsibility was to solicit physicians who could refer their patients for admission to the hospital.

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<sup>9</sup> In addition to kickbacks paid to physicians, Sacred Heart provides kickbacks to patient recruiters. According to Administrator B, Sacred Heart employs three to five "marketers" paid to solicit Medicare and Medicaid insured patients. The salaries for these marketers, who Administrator B manages, are based on the volume of their patient referrals. According to Administrator B, if a marketer does not meet her quota, Novak directs Administrator B to threaten to fire or ultimately fire the marketer. Administrator B has also explained that Sacred Heart employs a fleet of vans to drive patients to and from the hospital. Administrator B manages the drivers. According to Administrator B, Sacred Heart pays the drivers for individual patient referrals. On April 24, 2012, Administrator B consensually recorded a meeting with Administrator A and Payawal in which Administrator B asked if she could compensate drivers for referring patients to the hospital. Administrator A, who was not then aware of the government's investigation, agreed to pay the drivers \$20 per patient and Payawal told Administrator B how to order checks for the drivers from his department. Sacred Heart also uses its patient clinics to generate hospital admissions. In a March 23, 2012 telephone call consensually recorded by Administrator B, Novak stated that the hospital needed to increase its census and inquired which physicians working at one of the clinics were referring admissions to the hospital that day. Later the same day, Novak called Administrator B again to ask about the day's admission numbers and to assert that he wanted the hospital to "g[e]t some pathology [*i.e.*, sick patients] out of [the clinic]."

27. Administrators A and B advised that Sacred Heart's efforts to recruit physicians willing to sell their patient referrals to the hospital were openly discussed among the hospital's executive staff. Administrator B advised that the hospital's executive committee discussed these efforts as regular topics in its weekly meetings. For example, on April 10, 2012, Administrator B consensually recorded a meeting with Payawal and Administrator A in which Administrator B inquired about the types of "incentives" Sacred Heart could offer prospective referring physicians. Payawal and Administrator A identified fictitious rental agreements as one such method.

28. Administrators A and B told investigating agents that, as Sacred Heart's CFO, Payawal is responsible for overseeing Sacred Heart's finances, including the hospital's payroll and accounts payable. Administrator A has explained that, in this role, Payawal directly and through his staff is responsible for generating kickback checks, accounting for the payments in the hospital's books and records, and maintaining the paperwork necessary to justify the purported reasons for the payments. Administrators A and B have told investigating agents that Payawal is apprised of the various payment-for-patient arrangements authorized by Novak as well as the means used to conceal those payments.

29. Payawal's staff is also responsible for tracking physicians' patient referrals. Administrators A and B explained that hospital employees who report to Payawal tabulate daily patient referral logs into weekly computer generated reports that identify Sacred Heart's patient sources. These spreadsheets are then disseminated to Sacred Heart's executives, including Novak. According to

Administrators A and B, Novak uses these reports to monitor the number of referrals from doctors receiving payments and to ensure those doctors are meeting their paid-for referral obligations.

30. In addition to discussing physician recruitment, Novak and Payawal have had a number of conversations with Administrator A concerning the manner in which Sacred Heart should distribute its existing kickback obligations to physicians. For example, in a February 14, 2013 telephone conversation consensually recorded by Administrator A, Administrator A told Novak that he had recently withheld a kickback payment from a referring physician because that physician had failed to attend certain committee meetings and failed to provide purported reports that were to conceal the true reason for the payments provided to him. In response, Novak stated that Administrator A could not simply withhold payment from a doctor. “[Y]ou cannot stop a guy’s check without talking to the guy. . . . Tell him to come in. Have him always come in and pick up his fucking check. . . . It’s face-to-face. You have a relationship then.” Novak stated that the person-to-person payments he proposed would further ensure the “loyalty” of the physician recipients. Novak added, “And every month he's got to come in and pick up the fucking check. Sign the paperwork, people know who he is.”<sup>10</sup> Novak explained that by requiring physicians to come into

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<sup>10</sup> Novak amended this instruction following an unannounced early March 2013 investigation by CMS and State of Illinois surveyors at Sacred Heart. In particular, following that inquiry, Novak instructed Administrator A that he should withhold future payments from the same referring physician if he did not produce reports to evidence his alleged service, thereby justifying his compensation.

Sacred Heart to retrieve their payments, the hospital would remind the doctors of the importance of being seen in the hospital and providing paperwork consistent with the payments they were to receive.

31. As set forth in Sections B through E below, Novak and Payawal have directed that payments be made to Dr. Percy Conrad May, Jr., Dr. Shanin Moshiri, Dr. Subir Maitra, and Dr. V.R. Kuchipudi, in return for patient referrals from these physicians.

32. During a February 28, 2013 meeting that was held in Administrator A's office, and which was consensually recorded by Administrator A, Novak, Payawal and Administrator A discussed the particular physicians to whom Administrator A should personally deliver kickback payments. Novak and Payawal identified May, Moshiri, and Maitra as physicians receiving regular kickback payments that Administrator A should pay. In discussing the payments, Novak reminded both Administrator A and Payawal that, in connection with those payments, Sacred Heart had "to make sure that these guys are filling out [the] forms" that were to conceal the actual reasons for the payments the hospital provided. On March 1, 2013, during a consensually recorded conversation, Administrator A asked Payawal why Novak wanted him temporarily to withhold certain doctors' checks. Payawal responded, "To get more business."

33. Administrator A subsequently asked Payawal to have Sacred Heart's accounts payable department forward to Administrator A the hospital's kickback checks before they were provided to the referring physicians. Payawal agreed. And,



as instructed by Novak, beginning in early March 2013, Administrator A began hand-delivering Sacred Heart kickback payments to various physicians.

34. Novak repeated his request that kickback payments to physicians be concealed during a March 11, 2013 consensually recorded conversation with Administrator A in Novak's office. Novak told Administrator A that: "[W]e got to make sure that all of our contracts with all of our doctors are fine. . . . [W]e got to go through every one of them to make sure that they are doing what they are supposed to be doing and we got a paper trail on all this shit – They are signing off on this and that. We don't want any problems." Administrator A has told investigating agents that he understood Novak to mean that he wanted Administrator A to ensure that there was sufficient paperwork to conceal the true nature of the kickback payments Sacred Heart paid to physicians.

35. On March 13, 2013, Novak repeated his point regarding concealing kickback payments to physicians during a consensually recorded meeting with Administrator A in Novak's office. Novak reiterated that he wanted Administrator A to "get all these contracts together. . . . Let's make sure they are kosher. . . . Maybe have what's her name [*i.e.*, outside counsel] to review them. We got to be adhering to them." Later in the same conversation, Novak clarified: "So, you know, it is stuff like that. Just keep us kosher. You know, that's all just to cover our asses." Administrator A understood Novak's statement to be that the hospital needed to ensure that the physicians took sufficient steps to make the contracts appear legitimate, even though they were not.

**B. Dr. Percy Conrad May, Jr.**

36. According to the Illinois Department of Financial and Professional Regulation's website, Percy Conrad May, Jr. is a physician who has been licensed to practice medicine in Illinois since 1962. According to cooperating source reporting and Medicare claims data, May has privileges and has treated patients at Sacred Heart.

37. In July 2007, May executed an application to enroll as a provider in the Medicare program. As part of that application, May signed a certification statement in which he attested that he "agree[d] to abide by the Medicare laws, regulations and program instructions that apply to [it]," and that he understood that "that payment of a claim by Medicare is conditioned upon the claim and the underlying transaction complying with such laws, regulations, and program instructions (including, but not limited to, the Federal anti-kickback statute and the Stark law), and on the [provider's] compliance with all applicable conditions of participation in Medicare."

38. According to Administrator A, in or around the spring of 2012, he learned that Sacred Heart was paying May \$2,000 per month under a purported "rental agreement" that was crafted by Administrator A's predecessor and Payawal to mask kickback payments provided to May in exchange for his patient referrals to Sacred Heart. To Administrator A's knowledge, Sacred Heart never used any of May's office space for which Sacred Heart paid the purported "rent." Administrator A explained that in the Spring of 2012, Novak told him that May was not referring sufficient numbers of patients to Sacred Heart despite the hospital's \$2,000 per month payment. During this meeting, Novak provided Administrator A with a check for May. Novak

instructed Administrator A to give May the check and to tell him to increase his referrals. Novak told Administrator A to inform May that if he did not refer additional patients to Sacred Heart, the hospital would terminate the monthly payments.

39. On April 10, 2012, Administrator B had a consensually recorded meeting with Administrator A and Payawal during which she inquired about the types of “incentives” Sacred Heart could offer prospective referring physicians. In response to Administrator B’s inquiry, Payawal and Administrator A identified the payments, concealed as rent, that Sacred Heart was then providing May. Administrator A noted that the hospital was then paying May \$2,000 a month, but was not receiving a sufficient rate of patient referrals in return. Payawal explained that May had referred a greater number of patients when Sacred Heart was paying May \$5,000 a month, but that his admissions had decreased when the hospital’s payments to him were reduced to \$2,000 by Administrator A’s predecessor: “We were paying him five thousand and he’s getting payroll here. When [Administrator A’s predecessor] reduced it to two thousand, that’s when he [May] dried up. We were paying five thousand before we were getting five or six referrals a month. He got upset when, ah, cut the, yeah, he lost three thousand.” Payawal stated that the decision to reduce May’s payments had backfired. He suggested, however, that May might be interested “to expand his firm

because he called Novak,” which Administrator A confirmed, stating that May “was here recently . . . about a week ago.”<sup>11</sup>

40. Later during the same April 10, 2012 meeting, Administrator A asked Administrator B to set up a meeting with May so they could “understand what it will take” to get May to admit more patients to Sacred Heart, noting that May appeared to have a “very robust practice.” Administrator A stated “we have a rental agreement with him” and “we have to find out what it will take to re-direct admissions” to Sacred Heart. Administrator A asked aloud to the group: “Would it take us renting more space? Some other relationship he’s looking for?” Payawal reiterated that the problems with May’s admissions started “when we cut the rent.” He explained: “It’s human nature. If you cut my salary by fifty percent, I’m going to slow down. . . . Once you give a benefit it’s tough to take it away.”

41. On May 23, 2012, Administrator B met with Administrator A and May at Sacred Heart and consensually recorded their meeting. May explained that fifty percent of his Medicare patients were insured by Medicare health maintenance organizations, which allowed May to collect reimbursement for conducting pathology tests that Medicare otherwise would not pay.<sup>12</sup> Administrator A asked May what they

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<sup>11</sup> According to Administrator B, when Sacred Heart previously paid May \$5,000 per month in purported rent, Sacred Heart had a podiatrist stationed at May’s clinic to see patients. After Administrator A’s predecessor at Sacred Heart cut the rent payment to \$2,000, May reduced his admissions to Sacred Heart, and the podiatrist left May’s clinic.

<sup>12</sup> Based on my training and experience, I am generally aware that a Medicare beneficiary may elect to participate in an HMO plan, which may reduce the beneficiary’s Part B premiums, but limit the physicians and facilities available to the beneficiary for treatment.

needed to do to get May to admit more patients to Sacred Heart. May stated that he could not send his HMO-insured patients to Sacred Heart because the hospital was not an approved provider in the HMO plans in which he was a participant-provider. Administrator B provided May with a \$2,000 check and asked May if he would be willing to admit more patients to Sacred Heart. May said he would try.

42. Administrator B met with Administrator A and May at Sacred Heart again on September 7, 2012. The meeting was consensually recorded. Before May arrived, Administrator A outlined an agenda for the meeting. Administrator A explained that he, once again, had May's monthly "rental" check. Administrator A noted, however, that May's admissions had not increased since their last meeting, but that since that time, the hospital had joined multiple HMO networks. Accordingly, Administrator A told Administrator B: "We want all the admissions to come here. He's getting \$2,000 a month. Here's his check. And in exchange for continuing this relationship, it's a quid pro quo. We expect admissions to be sent to Sacred Heart. . . . That's going to be the message that we send to him." When May arrived, Administrator A told May that the hospital had joined several HMO networks and asked if May could therefore increase his admissions to the hospital. May stated that since the HMO network impediment had been resolved, referring patients to Sacred Heart would no longer be a problem.

43. In subsequent interviews, Administrator A expressed that he pressured May at Novak's direction to provide Sacred Heart additional patient referrals in return for the fictitious lease payments that the hospital was providing May in the fall of

2012. In particular, Administrator A has explained that, at Novak's instruction, Administration A was responsible for ensuring that physicians were providing their paid-for patient referrals.

44. In February 2013, Novak asked Administrator A to personally deliver Sacred Heart checks to certain doctors receiving kickback payments in exchange for their patient referrals. On February 28, 2013, Administrator A had consensually recorded conversations with Novak and Payawal concerning the delivery of those kickback payments. In particular, Administrator A consensually recorded a telephone conversation with Payawal in which Administrator A asked Payawal to confirm those doctors to whom Sacred Heart made payments "for rent." Payawal identified May as one of those doctors. At Administrator A's request, Payawal agreed to provide certain physicians' checks, including May's, for Administrator A to deliver to their recipients.

45. Shortly thereafter, Administrator A met with Novak and Payawal in Administrator A's office. During the meeting, which was consensually recorded, Administrator A told Novak and Payawal that he would deliver May's check. Despite these February 28, 2013 conversations, Administrator A never received an additional check to provide to May.

46. Based on records from Sacred Heart's operating accounts at Fifth Third Bank and First Merit Bank, between January 2010 and February 2013, Sacred Heart issued approximately 37 checks for \$2,000 each, totaling approximately \$74,000 to May

in the name of May Medical Center.<sup>13</sup> Novak and Payawal signatures appear on each check. Based on the foregoing, I believe that Sacred Heart's payments to May were kickbacks in exchange for May's referral of patients to Sacred Heart.

**C. Dr. Shanin "Shawni" Moshiri**

47. According to the Illinois Department of Financial and Professional Regulation's website, Shanin Moshiri is a podiatrist who has been licensed to practice podiatric medicine in Illinois since 1987. According to the website [www.chicagofootclinic.com](http://www.chicagofootclinic.com), last checked on April 10, 2013, Moshiri is one of two physicians practicing at Chicago Foot Clinic, Ltd., which has its primary location at West Cermak Road in Chicago, Illinois. Cooperating source reporting and Medicare claims data show that Moshiri has privileges and treats patients at Sacred Heart.

48. In November 2012, Moshiri executed an application to revalidate his enrollment as a provider in the Medicare program. As part of that application, Moshiri signed a certification statement in which he attested that he "agree[d] to abide by the Medicare laws, regulations and program instructions that apply to [it]," and that he understood that "that payment of a claim by Medicare is conditioned upon the claim and the underlying transaction complying with such laws, regulations, and program instructions (including, but not limited to, the Federal anti-kickback statute and the Stark law), and on the [provider's] compliance with all applicable conditions of participation in Medicare."

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<sup>13</sup> According to the Illinois Department of Financial and Professional Regulation's website, May's primary office is located at 3857 W. Washington, Chicago, IL 60624.

49. According to Administrator A, Sacred Heart established an arrangement, prior to Administrator A's employment at Sacred Heart, to pay Moshiri \$2,000 a month, pursuant to an alleged contract to teach podiatry students at the hospital. Administrator A further explained that he reviewed the Moshiri contract in the course of his duties at Sacred Heart. For the reasons set forth below, Administrator A understands that the contract with Moshiri was designed solely to conceal kickback payments provided to Moshiri in exchange for his referral of patients to Sacred Heart.

50. In early April 2013, Administrator A provided a copy of the Sacred Heart – Moshiri contract to investigating agents. That contract reflects that Administrator A's predecessor, on behalf of Sacred Heart, and Shawni Moshiri, on behalf of Chicago Foot Clinic, executed the alleged agreement on September 1, 2008.<sup>14</sup> Pursuant to the purported terms of the contract, Moshiri agreed, among other things, to supervise podiatry students at Sacred Heart. In exchange for those alleged services, Sacred Heart agreed to pay Moshiri \$4,000 a month. Pursuant to a letter issued by Administrator A's predecessor, the contract was amended on March 12, 2010, to reduce the amount Sacred Heart agreed to pay Moshiri to \$2,000 per month. The contract still required the supervision of podiatry students. To Administrator A's knowledge, Moshiri has never supervised podiatry students at Sacred Heart.

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<sup>14</sup> The website for Chicago Foot Clinic includes a photograph identified as Shanin Moshiri. Investigating agents have shown a copy of that photograph to Administrator A, who identified the photograph of Shanin Moshiri as the individual he knows as Shawni Moshiri.



51. According to Administrator A, in or around November 2012, he met with Novak to discuss Sacred Heart's kickback payments to various physicians, including Moshiri. During that meeting, Novak told Administrator A that he wanted Administrator A to personally deliver certain kickback payments, including a check to be provided to Moshiri. Novak further instructed Administrator A to tell Moshiri that Sacred Heart wanted to see more patient referrals from him. As instructed, Administrator A delivered a Sacred Heart check to Moshiri in or around November or December 2012, and asked Moshiri to refer additional patients to Sacred Heart. At no point did Moshiri discuss the supervision of podiatry students at Sacred Heart. After delivering Moshiri's check to him, Administrator A instructed his assistant to mail future checks to Moshiri.

52. On or before February 17, 2013, Novak again directed Administrator A to deliver Moshiri's kickback payments in person. Accordingly, on February 17, 2013, Administrator A made a consensually recorded telephone call to Moshiri. During their conversation, Moshiri told Administrator A that he had already received a call from Novak's assistant instructing him to pick up his check from the hospital. Administrator A confirmed that Novak wanted Moshiri to come to Sacred Heart to retrieve the check. Moshiri, in turn, responded that he did "seven cases" at Sacred Heart in January 2013 and could get a list for Novak.

53. On the morning of February 20, 2013, Administrator A had a consensually recorded meeting with Payawal in Payawal's office at Sacred Heart. During their meeting, Payawal told Administrator A that Novak had called him yesterday and

asked how much Sacred Heart was paying Moshiri. Payawal advised Novak that the hospital was paying Moshiri \$2,000 a month. According to Payawal, Moshiri had complained to Novak about not receiving his check on time. Payawal explained that Novak had therefore suggested that Administrator A hand deliver the checks to Moshiri. When Administrator A inquired why, Payawal said that Novak wanted Administrator A to ask Moshiri something to the effect: “How come you haven’t got referrals?” or “how come you haven’t been to surgery and so forth?”

54. As instructed, on February 21, 2013, Administrator A had a consensually recorded telephone conversation with Moshiri to let him know that he had Moshiri’s monthly check. During their conversation, Moshiri told Administrator A that Moshiri would stop by the following day to pick up the check. Administrator A told Moshiri that Novak had asked that Administrator A hold Moshiri’s check and had inquired about Moshiri’s business at Sacred Heart. At no time during this discussion did Moshiri reference the supervision of podiatry students at Sacred Heart.

55. As arranged, Administrator A met with Moshiri in Administrator A’s office at Sacred Heart on February 22, 2013. The meeting was consensually recorded. During the meeting, Administrator A handed Moshiri the \$2,000 check that “Novak wanted” Moshiri to have. Moshiri told Administrator A that he has a “multi-faceted business with [Sacred Heart].” In particular, Moshiri explained that he used Novak’s medical malpractice insurance company, Bentley Insurance, and referred patients to Novak’s home health company, Superior Home Health. Moshiri asked Administrator A, “What else do you we want me to do? . . . I am doing everything here,

with this organization [Sacred Heart].” Moshiri then handed Administrator A a list of surgeries that he had performed in January 2013 at Sacred Heart. Administrator A promised to convey the information provided by Moshiri to Novak. At no time did Moshiri discuss the supervision of podiatry students at Sacred Heart.

56. Administrator A met with Novak in Administrator A’s Sacred Heart office later that day to discuss, among other things, his recent meeting with Moshiri. The meeting was consensually recorded. During their conversation, Administrator A told Novak that he had just met with Moshiri, and that Moshiri had provided Administrator A with a list of surgeries Moshiri had performed at Sacred Heart in January. Reviewing the list, Novak responded: “So what . . . five cases in a month?” Administrator A asked if he should ask Moshiri to bring more cases to the hospital, to which Novak responded, “No, just let it be.”

57. As previously described, Administrator A recorded a meeting that he had with Payawal in Administrator A’s office on February 28, 2013 concerning the kickback payments that Sacred Heart was then providing to various physicians. During that meeting, Administrator A told Payawal that Novak wanted Administrator A to hand deliver the checks to the doctors that “have all these agreements in place.” Administrator A told investigating agents that he was referring to the doctors that had contractual agreements with Sacred Heart to conceal the kickback payments paid by the hospital in exchange for the physicians’ patient referrals. Payawal told Administrator A that Payawal and Novak had discussed the need for Administrator A to deliver Moshiri’s \$2,000 check.

58. Later on February 28, 2013, Administrator A had a consensually recorded conversation with Payawal during which Administrator A asked Payawal to confirm those doctors paid by Sacred Heart “for teaching.” Payawal provided Administrator A with the names of several doctors, including that of Moshiri. Within hours, Administrator A met with Novak and Payawal to discuss again the payment of kickbacks to physicians. Administrator A told Novak that he would deliver Moshiri’s check to him.

59. On or before March 8, 2013, Administrator A received a Sacred Heart check to deliver to Moshiri. Administrator A photographed the check, and provided an image of the check to investigating agents. The check, which is made payable to Chicago Foot Clinic, Ltd., Shawni Moshiri, DPM is dated March 1, 2013, bears check number 35124, and is drawn on Sacred Heart’s operating account at First Merit Bank. The check bears the signatures of Novak and Payawal.

60. In the early afternoon of March 8, 2013, Administrator A received a telephone call from Moshiri, which Administrator A consensually recorded. During the call, Moshiri asked Administrator A if he could stop by Sacred Heart and pick up the check, to which Administrator A agreed. Moshiri arrived at Administrator A’s office shortly thereafter. During the consensually recorded meeting, Administrator A handed Moshiri the March 1, 2013, check which was enclosed in an envelope. Moshiri looked at the envelope, folded it, and placed it inside of his coat. During their conversation, Administrator A explained that he had provided Moshiri’s list of surgeries to Novak. Moshiri asked how Novak had responded. Administrator A responded that Novak had

asked Administrator A not to repeat what Novak had said. Moshiri asked if Novak did not like the list. Administrator A responded that Moshiri would know better than Administrator A. Moshiri complained that Novak wants “the Taj Mahal. All or nothing.” Moshiri explained that “Novak should be very happy I bring my patients here [to Sacred Heart].” Moshiri claimed that he is “the most active Podiatrist in the Department of Podiatry in this hospital. And if there are no patients, what do you want me to do? Six, seven patients per month from one Podiatrist [Moshiri] is a lot.” Administrator A asked Moshiri “how long have you been bringing the patients here?” Moshiri responded “a couple of years” and offered to bring Administrator A documentation of all of his patient referrals to Sacred Heart. At no point did Moshiri discuss the supervision of podiatry students at Sacred Heart.

61. Based on records from Sacred Heart’s operating accounts at Fifth Third Bank and First Merit Bank, between January 2010 and March 2013, Sacred Heart issued approximately 38 checks totaling approximately \$86,000 to Moshiri in the name of Chicago Foot Clinic, Ltd., Shawni Moshiri, DPM, P.O. Box 11232, Chicago, IL 60611.<sup>15</sup> The signatures of Novak and Payawal appear on each check. Based on the foregoing information, I believe that Sacred Heart’s payments to Moshiri were kickbacks in exchange for Moshiri’s referral of patients to Sacred Heart.

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<sup>15</sup> According to the Fifth Third bank records, the Sacred Heart checks for January, February, March, April, and May 2010 were in the amount of \$4,000. According to the Fifth Third and First Merit Bank records, the remaining Sacred Heart checks were in the amount of \$2,000.

**D. Dr. Subir Maitra**

62. According to the Illinois Department of Financial and Professional Regulation's website, Subir Maitra is a physician who has been licensed to practice medicine in Illinois since 1975. Cooperating source reporting and Medicare claims data show that Maitra has privileges at Sacred Heart, and performs urological procedures on patients there.

63. On February 5, 2010, Maitra executed an application to enroll as a provider in the Medicare program. As part of that application, Maitra signed a certification statement in which he attested that he "agree[d] to abide by the Medicare laws, regulations and program instructions that apply to [it]," and that he understood that "that payment of a claim by Medicare is conditioned upon the claim and the underlying transaction complying with such laws, regulations, and program instructions (including, but not limited to, the Federal anti-kickback statute and the Stark law), and on the [provider's] compliance with all applicable conditions of participation in Medicare."

64. According to Administrator A, Sacred Heart established an arrangement, prior to Administrator A's employment at Sacred Heart, to pay Maitra \$2,000 a month, pursuant to an alleged contract to teach medical students at the hospital. Administrator A further explained that he reviewed the Maitra contract in the course of his duties at Sacred Heart. For the reasons set forth below, Administrator A understands that the contract with Maitra was designed solely to conceal kickback payments provided to Maitra in exchange for his referral of patients to Sacred Heart.

65. Administrator A reviewed Maitra's contract in the course of his Sacred Heart duties. Administrator A explained that the contract was executed in June 2010 and renewed in May 2011. In early April 2013, Administrator A provided a copy of Maitra's Sacred Heart contract to investigating agents. The contract reflects that it was executed by Novak and Maitra on June 1, 2010. Pursuant to its alleged terms, Maitra is to serve as a member of the teaching and consulting faculty of Sacred Heart's "Medical Student Program." The contract further provides that Maitra agreed to permit Sacred Heart's medical students to observe his medical practice at Sacred Heart. In exchange for the foregoing, the contract reflects that Sacred Heart would pay Maitra \$2,000 a month. To Administrator A's knowledge, Maitra has never taught medical students at Sacred Heart.

66. According to Administrator A, in November 2012, Novak met with Administrator A to discuss Sacred Heart's kickback payments to Maitra. Novak told Administrator A that Sacred Heart could not pay Maitra for "nothing." Novak therefore instructed Administrator A to make sure that there was sufficient paperwork in Sacred Heart's Maitra file to reflect that he was teaching students at the hospital. Administrator A subsequently spoke to Payawal, who assured Administrator A that the requisite paperwork was included within Maitra's file. Although Administrator A has never reviewed those documents, Administrator A knows that any such paperwork would be fraudulent because to Administrator A's knowledge, Maitra has not taught and is not teaching medical students at Sacred Heart.

67. During the same November 2012 meeting with Novak, Novak instructed Administrator A to deliver personally Sacred Heart's kickback payments to Maitra. In doing so, Novak instructed Administrator A to tell Maitra that Sacred Heart wanted to see more patient referrals from him. According to Administrator A, as instructed, in or around November or December 2012, he hand delivered Maitra's monthly kickback check and asked Maitra to refer more patients to Sacred Heart. At no time did Maitra discuss the teaching of medical students at Sacred Heart. After delivering Maitra's check to him, Administrator A instructed an administrative assistant to mail future checks to Maitra.

68. In the previously referenced February 28, 2013 consensually recorded telephone conversation between Administrator A and Payawal, Administrator A also asked Payawal to identify those doctors that Sacred Heart was paying "for teaching." Payawal, again, provided Administrator A with the names of several doctors, including Maitra. Administrator A asked Payawal to send him the kickback checks for subsequent in-person distribution, to which Payawal agreed. When Administrator A met with Novak and Payawal in their consensually recorded meeting later that morning, Administrator A told Novak and Payawal that he would personally deliver the check to Maitra.

69. Later on February 28, 2013, Administrator A met with Maitra in Administrator A's office at Sacred Heart. The meeting was consensually recorded. During their meeting, Administrator A asked Maitra if everything was okay. Maitra responded "no, it's not." Maitra went on to complain that he had "a patient with good



insurance and [Sacred Heart] transportation did not go and pick up the patient.” Maitra explained that “these patients, the moment the transportation doesn’t come, they go back to work.” Administrator A understood this to mean that if not timely transported to the hospital, Maitra’s patients would not undergo the procedures that he planned to perform on them. Maitra told Administrator A that if Sacred Heart fails to transport the patients, he will not bring his insurance patients to Sacred Heart. Maitra points out to Administrator A “that [the claims brought in by serving insurance patients] is big money and you don’t want to lose those [insurance] patients.”

70. During the same conversation with Maitra on February 28, 2013, Administrator A asked Maitra if he received his check from Sacred Heart in January 2013. Maitra responded that he thought so. Administrator A explained that Novak wanted Administrator A to hand out the checks every month. Administrator A told Maitra that “from now on” Novak wanted Maitra to come to Administrator A’s office and Administrator A would hand Maitra his check. Administrator A told Maitra that Sacred Heart’s monthly check to Maitra was due to be delivered “next Thursday,” March 7, 2013. Administrator A then asked Maitra “can you bring in more business?” Maitra responded that he was “trying” to do so, but that one of his patient referral sources had stopped sending patients to him.

71. During the same conversation with Maitra on February 28, 2013, Administrator A explained that Novak was aware that Maitra had done a lot of surgeries at Sacred Heart because Novak “looks at the reports of the surgeries.” Maitra, in turn, told Administrator A that he was performing close to ten surgeries a

week at Sacred Heart. Maitra explained that from 10:00 a.m. to 5:00 p.m., he can “easily finish ten cases. That’s a lot of cases. That’s good for you [Sacred Heart]. That’s good for all of us [Sacred Heart and Maitra].” Administrator A asked Maitra “When you first got the check from the hospital, how did that work? Was it based on number of cases?” Maitra responded “I don’t know. [Novak] just did it.” Notably, Maitra did not tell Administrator A that he received a check from Sacred Heart in exchange for having taught medical students at the hospital. In fact, at no point did Maitra discuss the teaching of medical students at Sacred Heart. Instead, Maitra returned to discussing the need for Administrator A to make sure that Sacred Heart transported Maitra’s insurance patients to the hospital. Maitra referred to the insurance patients as “good patients” and described that one particular procedure “will pay \$15,000 or \$16,000.” Maitra then asked Administrator A to “take care of” another prospective referral source, so that the source would refer patients to Maitra. Administrator A has told investigating agents that he understood Maitra to suggest that if the source referred patients to Maitra, Maitra would, in turn, refer those patients to Sacred Heart.

72. On March 6, 2013, Administrator A had a consensually recorded meeting in his office with Maitra. During this meeting, Maitra complained that his referrals to Sacred Heart had been dropping because his contact had stopped referring patients to Maitra due to Sacred Heart’s alleged failure to provide that individual certain paperwork concerning those patients. Maitra explained that his contact used to send Maitra ten patients a week. Nevertheless, Maitra told Administrator A that he had

recently referred “three insurance patients” who were admitted at Sacred Heart, and that he had performed a procedure on one of those patients with an insurance billing value of between \$15,000 and \$16,000. Maitra explained to Administrator A that he used to make Novak “so much money” performing almost daily penile implant procedures on patients, but that he no longer performed as many of those procedures because Medicare had decreased their Part A and Part B rates of reimbursement for that procedure. Maitra did not comment on whether the patient need for the procedure had somehow changed. Administrator A asked Maitra “who do you use for the professional liability?” Maitra responded, “Ed [Novak]’s company.” Administrator A asked “Bentley [Insurance]?” Maitra responded, “Bentley [Insurance], yeah.”

73. On or before the morning of March 7, 2013, Administrator A received a Sacred Heart check to provide to Maitra. Administrator A photographed and provided an image of the check to investigating agents. The check, payable to Subir Maitra MD, was dated March 5, 2013, bearing check number 35128, and drawn on Sacred Heart’s operating account at First Merit Bank. The check included the signatures of Novak and Payawal.

74. On the morning of March 7, 2013, Administrator A contacted Maitra by telephone to inform him that he had Maitra’s monthly check. Administrator A consensually recorded the telephone call. In their brief conversation, Administrator A told Maitra that Administrator A had Maitra’s check, and that Novak had instructed Administrator A to hand deliver the check directly to Maitra. Maitra said he would be at Sacred Heart in fifteen minutes to pick up the check.

75. Within an hour, Administrator A delivered the check to Maitra during a consensually recorded meeting in Administrator A's office. During their conversation, Administrator A handed Maitra the Sacred Heart check, which was then enclosed in an envelope. Maitra asked if Novak was happy. Administrator A responded, "Well, he wants me to hand the check to you. And you know he wants to know the volume you're bringing in, like for the case." Maitra asked if Novak wants more cases. Administrator A responded in the affirmative, saying "more cases." Maitra opened up the envelope containing the check and said "two thousand," apparently referring to the amount of the check. Maitra explained that he brought in "five insurance" cases the week of March 4, 2013, and that he generally brings in three to four insurance cases each month. Administrator A responded that Novak should be happy. Maitra replied, "yeah, he should give me more." Administrator A asked if Maitra was saying that Novak should give Maitra more money. Maitra responded laughingly, "yes." At no time did Maitra discuss the teaching of medical students at Sacred Heart.

76. Based on records from Sacred Heart's operating accounts at Fifth Third Bank and First Merit Bank, between June 2010 and March 2013, Sacred Heart issued approximately 34 checks totaling approximately \$68,000 in Maitra's name. The signatures of Novak and Payawal appear on each check. Based on the foregoing, I believe that Sacred Heart's payments to Maitra were kickbacks in exchange for Maitra's referral of patients to Sacred Heart, including patients insured by Medicare.

**E. Dr. Venkateswara “V.R.” Kuchipudi**

77. According to the Illinois Department of Financial and Professional Regulation’s website, V.R. Kuchipudi is a physician who has been licensed to practice medicine in Illinois since 1975. Cooperating source reporting and Medicare and Medicaid claims data show that Kuchipudi has privileges and treats patients at Sacred Heart.

78. In September 2007, Kuchipudi executed an application to change his provider enrollment in the Medicare program. As part of that application, Kuchipudi signed a certification statement in which he attested that he “agree[d] to abide by the Medicare laws, regulations and program instructions that apply to [it],” and that he understood that “that payment of a claim by Medicare is conditioned upon the claim and the underlying transaction complying with such laws, regulations, and program instructions (including, but not limited to, the Federal anti-kickback statute and the Stark law), and on the [provider’s] compliance with all applicable conditions of participation in Medicare.”

79. According to Administrator A, Kuchipudi is one of Sacred Heart’s most prolific patient referral sources. Physician A similarly described Kuchipudi as one of Sacred Heart’s primary patient sources during Physician A’s tenure at Sacred Heart. Physician A stated that Kuchipudi was known within the hospital as the “king of nursing homes.”

80. According to Administrator A, Sacred Heart has paid and is paying Kuchipudi for Medicare-insured patient referrals in different ways. First, Sacred

Heart has paid and is paying the salary of Employee A, a physician assistant, and Employee B, a registered nurse, who are effectively employed by Kuchipudi. Although Employees A and B are assigned to work almost exclusively for Kuchipudi, and Kuchipudi therefore obtains the primary benefit of their services, the hospital pays the majority of their salaries. Second, Sacred Heart has also agreed to pay Kuchipudi for patient referrals by agreeing to pay Physician B for treating Kuchipudi's patients at Sacred Heart, despite the fact that Kuchipudi, and not the hospital, has billed patients' insurers for the services Physician B provided to those patients.<sup>16</sup> Administrator A explained that these arrangements benefit Kuchipudi by deferring employee salary costs that he would normally have to pay himself.

81. In his conversations with Sacred Heart administrators, Kuchipudi has self-identified the importance of his practice to Sacred Heart's vitality. For example, in a consensually recorded February 28, 2012 meeting with Administrator A and Physician A in Sacred Heart's board room, Kuchipudi explained that he wanted Sacred Heart's staff to admit all of his patient referrals, irrespective of the patients' apparent need. In justifying his demands, Kuchipudi explained the fiscal importance to Sacred Heart of admitting his patients: "The hospital has suffered. They need patients." Kuchipudi then stated how he served as a significant source of Sacred Heart's patient population.

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<sup>16</sup> According to Administrator A, at Kuchipudi's request and with Novak's express approval, Sacred Heart has recently begun further compensating Kuchipudi by providing him with monthly "gift" cards redeemable at Gibson's Steakhouse in Chicago.

82. Kuchipudi reminded Administrator A of his importance to the hospital in a consensually recorded meeting on March 7, 2013. At the onset of their discussion, Kuchipudi asked Administrator A: “Do you see my census here? I had seven admissions yesterday,” to which Administrator A replied “You had seven admissions?” Kuchipudi stated: “Last night. All night, I guess.” When Administrator A then noted that Kuchipudi was a “busy doctor,” Kuchipudi chuckled and noted, “seven.” Kuchipudi further stated that all seven patients that he had referred “ha[d] problems, real problems.” Kuchipudi then stated that he then had approximately seventeen patients residing in the hospital, which, he explained, constituted almost half of Sacred Heart’s non-drug stabilization patient census.

83. Administrator A consensually recorded yet another meeting with Kuchipudi in his office on March 11, 2013. During this meeting, Kuchipudi stated that he had increased his contribution to Sacred Heart’s census to twenty active patients. Kuchipudi explained that he was the source for over half of the hospital’s total patient population at that time.

# **1. Employee A**

84. According to Administrator A, Sacred Heart agreed to compensate Kuchipudi for his patient referrals by assigning Employee A to assist Kuchipudi full time in or about December 2010.<sup>17</sup> In particular, Employee A treats Kuchipudi’s patients at Sacred Heart and various nursing home facilities located throughout the

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<sup>17</sup> Administrator A has told investigating agents that the Employee A – Kuchipudi arrangement was established by his predecessor.

Chicago area. Kuchipudi is able to bill patients' insurers for those services.<sup>18</sup> Nevertheless, Employee A is compensated for the same work by both Sacred Heart and Kuchipudi. Bank records obtained from Fifth Third Bank, First Merit Bank and JP Morgan Chase reveal that as of March 2012, Sacred Heart was paying Employee A bi-weekly payments of \$1,968.88, while Kuchipudi was paying Employee A monthly payments of approximately \$1,754.65.<sup>19</sup> Based on these payments, Sacred Heart appears to pay over 70% of Employee A's salary.

85. Administrator A explained that the net effect of this payment scheme is to maintain Employee A's overall compensation, while decreasing the amount of money that Kuchipudi pays for her services, thereby providing Kuchipudi an indirect benefit. Administrator A stated that Sacred Heart has established a comparable arrangement with Kuchipudi and Employee B.

86. Administrator A explained that when he first learned that Sacred Heart paid Employee A to work for Kuchipudi as a concealed payment for patient referrals, he questioned Novak about the relationship. According to Administrator A, Novak

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<sup>18</sup> A review of Medicare claims data shows that although she is assigned a Medicare provider number, no claims have been submitted to Medicare for Employee A's services over the last year. Nevertheless, according to Individual A and others, Employee A is treating Medicare-insured patients. In my training and experience, the lack of Employee A claims data for the provision of those services suggests that Employee A's patient services are being billed to Medicare under another provider's Medicare number. Because Employee A is a physician's assistant, services provided by her would be reimbursed by Medicare at a lower rate than the same services provided by a physician.

<sup>19</sup> JP Morgan Chase records further reveal that Kuchipudi paid Employee A a bonus of approximately \$5,000 in December 2012. In addition, Kuchipudi has told Administrator A that he has included Employee A on his company health plan.



acknowledged that Sacred Heart could not assign a physician assistant to assist only one doctor because the benefit to the doctor would not be sufficiently concealed. Novak, however, indicated that he wanted to continue to pay Kuchipudi. According to Administrator A, Novak initially suggested finding other ways in which Sacred Heart could compensate Kuchipudi for his patient referrals, including appointing Kuchipudi to a paid directorship or committee chair. Despite this suggestion, according to Administrator A, Sacred Heart has not amended the Kuchipudi – Employee A relationship, and Sacred Heart has continued to pay the majority of Employee A’s salary.<sup>20</sup>

87. On February 26, 2013, Administrator A consensually recorded a conversation with Employee C, a consultant retained by Sacred Heart, who indicated that he was familiar with Employee A’s assignment to Kuchipudi. In their conversation, Employee C indicated that he was present when Administrator A’s predecessor and Kuchipudi agreed that Sacred Heart would assign Employee A to Kuchipudi. Employee C described the relationship as follows:

The program was the hospital would hire the P.A.’s for the M.D.’s. We, in turn, provide the benefit for the person and how we’re going to benefit for it is [that] I have a group of P.A.’s and N.P.’s that are going to see all of the patients in house. Supported by my E.R. physician. In turn, I’m

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<sup>20</sup> According to Administrator A, following an audit by CMS and State of Illinois investigators in March 2013, Novak reiterated the need to make sure that payments made to physicians for patient referrals were sufficiently concealed. In a March 13, 2013 consensually recorded meeting in Novak’s office, Novak reminded Administrator A: “Regarding [Employee A], she’s got to be seeing other patients, not just Kuchipudi’s.” Novak reiterated this point in a March 15, 2013 consensually recorded conversation with Administrator A in which Novak instructed Administrator A to “make sure” that both Employees A and B “see” other physicians’ patients.

going to make this group of P.A.'s and N.P.'s available to the physicians so that you can refer a patient here. We follow the patient for you. If there's any need or problem with your patient, my ER physician will come in and direct the care of the patient . . . labs . . . whatever, but you retain the patient. You will make money and guarantee that your patient is protected, that it's not going to be stole [sic] from you and we make money on the Medicare admission.

Employee C further explained that when treating Kuchipudi's patients in nursing homes, if Employee A observed a patient that needed hospital care, "[the patient] goes . . . unless it's a 911, exclusively they come here to Sacred Heart. That's the arrangement." Administrator A has explained that based on this conversation, he understood that Kuchipudi would benefit from the Employee A assignment by billing for her services, while Sacred Heart would benefit from the Medicare admissions and resulting billing it received in return.

88. On February 27, 2013, Administrator A consensually recorded a meeting that he had with Employee A regarding the scope of her employment. In that conversation, Employee A verified that her primary responsibility at Sacred Heart was serving Kuchipudi's patients. Employee A explained that beginning in or about December 2010, Administrator A's predecessor told Employee A that she would, on a going-forward basis, be responsible for assisting Kuchipudi by treating his patients in the nursing homes in which they resided and in Kuchipudi's clinical office. Employee A told Administrator A that if there are times at which Kuchipudi does not need her assistance, she is then available to assist other Sacred Heart physicians. Employee A acknowledged, however, that she performs the majority of her work for Kuchipudi. She further told Administrator A that Sacred Heart continues to pay approximately 75%

of her total salary. During that same meeting, Administrator A provided Employee A with a check reimbursing Employee A for travel expenses that Employee A explained she incurred traveling to see Kuchipudi's patients.

89. Administrator A discussed the Employee A arrangement with Kuchipudi during a consensually recorded February 14, 2013 meeting. In that conversation, Administrator A asked Kuchipudi about Employee A's value to Kuchipudi's practice. Kuchipudi stated that Employee A was "a big help." Kuchipudi explained that both the hospital and he paid Employee A's salary. Kuchipudi noted that he paid a portion of Employee A's salary because of the risk that "Ed [Novak] will get in trouble." Administrator A subsequently asked Kuchipudi: "And [Employee A and Employee B] see your patients? . . . Novak said okay?" Kuchipudi responded, "Yeah. Don't shake the boat." Kuchipudi then told Administrator A that he wanted Sacred Heart to give Employee A a raise.

90. Administrator A and Kuchipudi discussed the Employee A arrangement again during a consensually recorded March 1, 2013 meeting. In their conversation, Kuchipudi explained how Employee A was working with him to treat his patients. He assured Administrator A that Employee A also worked for the hospital. "If other doctors are asking for help, she can help them," he explained.

91. Administrator A asked Payawal about the Kuchipudi – Employee A relationship in a consensually recorded March 21, 2013 telephone call. In their conversation, Payawal confirmed that Administrator A's predecessor had assigned Employees A and B to Kuchipudi to entice him to refer patients to Sacred Heart. "I

think that was the main reason we created the P.A. [position] – to do the work for the doctor, particularly Kuchipudi. I don't think he would come here if that was not set up for him." Payawal explained that "[Employee A] and another lady [Employee B], I can't recall her name, [they] always worked for Kuchipudi." When Administrator A asked, "[T]hat's why he brings all of his admissions here probably," Payawal answered: "Oh, yea, yea, yea."

## **2. Physician B**

92. According to the Illinois Department of Financial and Professional Regulation's website, Physician B has been licensed to practice medicine in Illinois since 1985. Cooperating source reporting and Medicare and Medicaid claims data show that Physician B has privileges and treats patients at Sacred Heart.

93. On September 20, 2012, Administrator B consensually recorded a meeting with Administrator A and Physician B at Sacred Heart.<sup>21</sup> At the onset of their meeting, Administrator A explained to Physician B that the hospital wanted to support its "core physicians." "The whole goal is to support our physicians and see if we can bring in more business to the hospital." Administrator A further explained: "If there are more patients coming in, we can adjust our compensation levels upward." In response, Physician B stated: "you have to give the quota to the doctors and the nurses. You have to have nurses and doctors you can always rely on."

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<sup>21</sup> Administrator B recorded this meeting with Administrator A before he was aware of and cooperating in the government's investigation.

Administrators A and B then asked Physician B how they could help him obtain referrals for Sacred Heart from the nursing homes with which he had a relationship.

94. Later in their meeting, Administrator A asked Physician B how Sacred Heart could compensate Physician B for services that he had previously provided treating Kuchipudi's patients. According to Administrator A, in return for Kuchipudi's patient referrals, Kuchipudi had asked that Sacred Heart pay Physician B for Physician B's treatment of his patients at Sacred Heart. In particular, Administrator A told investigating agents that Kuchipudi requested that Sacred Heart pay Physician B for historically seeing Kuchipudi's Sacred Heart patients on weekends, holidays, and other occasions on which Kuchipudi and Employee A were otherwise unavailable. According to Administrator A, because Physician B's services were performed to benefit Kuchipudi, these are payments that normally would be paid by Kuchipudi. In their September 20, 2012 meeting, Physician B asked Administrator A to "see what you can do with Dr. Kuchipudi." Administrator A then noted his understanding of the problem: "Typically, the arrangement would be he [Kuchipudi] bills out under his corporation; the dollars [for the professional services] are collected; it [the money] should have come over to you, but that's not happening." Physician B, apparently confused, asked Administrator A: "You are trying to tell me to wait for the money from Kuchipudi?" Administrator A then assured Physician B that was not the case. Administrator A told Physician B that he would raise the issue with Novak: "Let me see what I can do. I will speak with Mr. Novak."

95. In subsequent conversations that Administrator A consensually recorded on February 14, 2013 and February 22, 2013, both Kuchipudi and Physician B told Administrator A that Novak and Administrator A's predecessor had agreed to compensate Physician B for treating Kuchipudi's patients in the hospital when Kuchipudi was unavailable. Administrator A, in turn, assured both Kuchipudi and Physician B that he would present their request to Novak.

96. Over the last two months, Administrator A consensually recorded a number of conversations with Kuchipudi and Physician B in which Kuchipudi has requested that Sacred Heart pay Physician B \$16,000 for the services that Physician B provided to Kuchipudi in 2011. Administrator A, in turn, relayed Kuchipudi's requests to Novak, who agreed to make the requested payment.

97. In a February 28, 2013 consensually recorded meeting, Administrator A told Novak that Kuchipudi and Physician B were requesting the payment because Physician B "is seeing Kuchipudi's patients on the weekends . . . because [Employee A] was not here." Novak responded: "Oh, I don't mind. Just pay the guy. Pay the guy." Novak then instructed: "[W]ork it out with him, but make sure it is legal. You can't pay him for doing nothing. You can't pay for just seeing the guy's face. He has to have some hospital work or something." When Administrator A inquired: "How do we do that?" Novak, in turn, responded: "I don't know . . . . What are you paying him for?" Administrator A again explained that "[Physician B] said he was seeing Kuchipudi's patients on the weekends for the last 2.5 years and he said he put in 'X' amount of hours." Novak instructed Administrator A to "just take care of them."

98. Kuchipudi also approached Novak and Administrator A regarding the then-proposed Physician B payment during a March 1, 2013 meeting in Administrator A's office that was consensually recorded. Kuchipudi reiterated once again that the payment he was requesting was to compensate Physician B for seeing Kuchipudi's patients and taking calls regarding their care "on the weekend . . . for the last year and a half or two years." Novak again told Administrator A to make the requested \$16,000 payment: "Get it done. Take care of it."

99. As mentioned above, on March 4, 2013, CMS and the State of Illinois began an unannounced survey of Sacred Heart's policies, procedures and medical performance. In the days that followed, Novak expressed various concerns to Administrator A, including that Sacred Heart have the requisite paperwork to make it appear that its relationships with its admitting physicians were proper. In a March 11, 2013 consensually recorded conversation, Novak asked Administrator A whether the hospital had a contract associated with the proposed payments to Physician B. In response, Administrator A explained that the only contract Sacred Heart had with respect to Physician B governed the terms of Physician B's treatment of patients in the hospital's clinics. Novak, in turn, asked Administrator A, "how are we paying him then to see Kuchipudi's patients? What were we doing?" Administrator A explained that he did not know, because the establishment of the arrangement had predated his employment with Sacred Heart. Novak then told Administrator A that they needed a contract that could explain the proposed payment to Physician B. Novak explained that the contract could not reflect that Physician B was being paid to see

only Kuchipudi's patients. "[Y]ou can't just pay a doctor [for] seeing someone else's patients. . . ." Novak therefore suggested that they draft a contract that would reflect that Physician B was being paid as a "hospitalist. . . . Yea, something like that, . . . He is on call for physicians on medical staff to see patients. . . . Something like that." Novak then instructed Administrator A to have the hospital's outside counsel draft up a "retroactive" contract that could be used to cover the payments.

100. Administrator A discussed the Kuchipudi – Physician B relationship with Payawal in a March 21, 2013 consensually recorded telephone call. In that conversation, Payawal confirmed that Kuchipudi, and not Sacred Heart, billed for the physician services provided by Physician B for Kuchipudi's patients, and that accordingly, it was Kuchipudi, and not Sacred Heart, that had benefitted from Physician B's patient coverage.

101. A review of Medicare claims data shows that from 2011 to the present, Kuchipudi has consistently submitted claims for the weekend treatment of patients at Sacred Heart. According to Administrator A, Kuchipudi has generally not treated patients at the hospital on weekends during this period.

102. Administrator A also consensually recorded an April 1, 2013 conversation that he had with Payawal concerning the Kuchipudi – Physician B payment. During that conversation, Administrator A asked Payawal whether the payment to Physician B was "really a payment to him to get Kuchipudi's patients?" Payawal, in turn, responded that was what he understood the purpose of the payment to be.



103. As instructed by Novak, Administrator A worked with an attorney retained by Sacred Heart to create a backdated contract to justify the payments to be made to Physician B for seeing Kuchipudi's patients. According to Administrator A, Physician B signed the contract on April 12, 2013.

## **VI. Sacred Heart's Unnecessary Emergency Room Admissions**

104. The government's investigation has also revealed evidence that certain Sacred Heart executives, administrators and physicians are engaged in a scheme to defraud Medicare and Medicaid in violation of Title 18, United States Code, Section 1347 by submitting and/or causing the submission of claims and/or the presentment of hospital cost reimbursement reports seeking payment for emergency care evaluation, testing and observation services that are not medically necessary in that the patients receiving those services are not suffering from any symptoms or conditions that justify provision of emergent care services.

105. In his interviews with investigating agents, Administrator A acknowledged that the pressure to obtain and retain patients at Sacred Heart created an atmosphere in which the quality of care and appropriate medical analysis have been sacrificed. Administrator A explained that Novak ignored numerous complaints that physicians are admitting patients to Sacred Heart who do not require hospitalization. Administrator A stated that Novak has similarly ignored reports that certain physicians have subjected patients to unnecessary medical testing and procedures in an attempt to justify the patients' admissions and to increase billing.

106. Administrator A and Physician A have told investigating agents that Sacred Heart's executives have established a system to admit nursing home patients to the hospital, irrespective of any medical necessity of those admissions. According to Administrator A and Physician A, Sacred Heart has directed its referring physicians to transfer patients to the hospital by ambulance, utilizing certain companies with which Sacred Heart has "a relationship." Physicians are further instructed to characterize the nursing homes patients sent to Sacred Heart through these ambulance companies as requiring "direct admission." According to Administrator A and Physician A, absent such a designation, ambulance drivers transporting the patients may divert the patients to local hospital emergency rooms and not travel, often great distances, to Sacred Heart. By designating patients as "direct admits," Sacred Heart physicians are able to transfer their patients from the nursing homes to Sacred Heart irrespective of their proximity to the hospital.

107. Administrator A and Physician A told investigating agents that although physicians' transportation instructions identify patients as direct admits, they are direct admits "on paper only." Physician A explained that, in his experience, nursing home patients are brought to Sacred Heart for emergency room observation and evaluation prior to admission.

108. Administrator A told investigating agents that Sacred Heart established a "code" for referring physicians to use to transfer patients to the hospital without unwanted diversions. Sacred Heart physicians are directed to draft patient transfer orders directing that their patients be admitted to "Room 200A."

109. Administrator A explained that room 200A is not actually a patient room but is, instead, a room used only for patient overflow. According to Administrator A, all patients who arrive with the instructions to be directly admitted to room 200A are, in fact, processed through the hospital's ER. Administrator A has further admitted that processing patients through the hospital's ER, which is then billed to Medicare as alleged emergency care, is not medically necessary.

110. On September 12, 2012, Administrator B consensually recorded a pre-arranged meeting at Sacred Heart hospital with Novak, Physician C, and a marketer who worked at one of the nursing homes at which Physician C saw patients.<sup>22</sup> During that meeting, Physician C expressed a concern that if she referred patients to Sacred Heart, those patients would be re-routed to different hospitals on their way to the Sacred Heart. To alleviate her concerns, Novak assured Physician C that Sacred Heart had "an ambulance that we work with that won't divert." Novak further explained the process: "Here's what you do, you tell the ambulance . . . you tell the ambulance, 'direct admission to Sacred Heart Hospital room 200A.' That is the code word to go directly there." To which Administrator B followed up: "Did you hear that doc?" Physician C

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<sup>22</sup> As reported by Administrator B and confirmed through a number of consensually recorded telephone and in-person meetings, beginning in the late summer or early fall of 2012 and continuing to the present, Sacred Heart has recruited Physician C in part to establish a patient referral relationship with Sacred Heart hospital.

then questioned “200A?” Novak then repeated himself: “Direct admit to 200A. The ambulance knows not to divert.”<sup>23</sup>

111. On April 24, 2012, Physician A contacted investigating agents concerning a patient, whom Physician A claimed was a resident of a nursing home located in Midlothian, Illinois. According to Physician A, the patient was in the process of being transported by ambulance to Sacred Heart before he was redirected by the driver to a different hospital’s ER at which Physician A was working.<sup>24</sup> Physician A described the patient as an elderly “dementia patient.” Physician A reported that he had obtained copies of the patient’s nursing home “resident transfer form” and “physician’s orders,” which he subsequently faxed to investigating agents. These documents show that the patient had been ordered by Kuchipudi to Sacred Heart “for evaluation.” The resident transfer form further noted that the “resident noted a weakness and tremor [and] also stated she is leaning on the table upon up in [unreadable].” The transfer form read “To Dr. Kuchipudi. Send resident to Sacred Heart hosp for direct admit (RM 200) for eval. Noted.” According to Physician A, the forms for the transfer of the patient were

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<sup>23</sup> Novak similarly described the process during a February 18, 2013 meeting consensually recorded by Administrator A. In that meeting to recruit a different physician, Novak described Sacred Heart as a hospital with a significant “nursing home practice.” “They’re coming back and forth. We have a deal with an ambulance company so they won’t re-route the patient.” Novak told the physician that at the conclusion of their care, Sacred Heart “would send [the patients] right back to your nursing home so you keep the patient.”

<sup>24</sup> According to Physician A, the ambulance driver reported that while in transit, the patient’s blood pressure dropped, so the patient was re-directed to the hospital in which Physician A was then working.

indicative of the way in which physicians, and Kuchipudi in particular, had transferred patients from nursing homes to Sacred Heart during his tenure in the hospital's ER.<sup>25</sup>

112. Physician A explained that, in his experience, Sacred Heart's physicians were expected to facilitate this process by using the hospital's ER to screen paid-for patient referrals for conditions that could be used to justify the patients' admission. Physician A stated that this system further benefitted Sacred Heart because it allowed the hospital to bill for the patients' emergency room evaluation. Physician A told investigating agents that, in his experience, half of the patients presented to Sacred Heart's ER already had a relationship with one of the hospital's attending physicians and that the majority of those patients were admitted to the hospital from the ER.

113. Administrators A and B told investigating agents that Novak personally approved of the systemically fraudulent manner in which Sacred Heart processes patients through the hospital's ER, irrespective of the patients' need for emergency care, which was confirmed by Novak's statements in a February 18, 2013 physician recruitment meeting that was consensually recorded by Administrator A. In that meeting, Novak referenced Sacred Heart's use of its ER to admit patients. In particular, Novak encouraged the physician he was pitching to show his ability to refer patients to the hospital by sending them to the hospital's ER. "If you send them to the emergency room, they'll take care of, . . . write the orders." Administrator A has

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<sup>25</sup> Investigating agents' review of a Google Maps inquiry showed that the nursing home at which the patient had resided was approximately 29.5 miles from Sacred Heart, while the hospital at which Physician A was working was only approximately 5 miles from the nursing home.

explained that he understood this to mean that if the physician sent his patients to the hospital, the ER physicians would facilitate their admission.

114. Physician A told investigating agents that, in his experience at Sacred Heart, many of the patients sent to the ER in this fashion presented stable and did not require emergent care, let alone further hospitalization.<sup>26</sup> Physician A described the patients sent to Sacred Heart by ambulance as elderly nursing home residents who lived throughout the Chicago area, often at a great distance from Sacred Heart. Physician A stated that many of the Sacred Heart patient referrals processed through the ER were suspect. In particular, Physician A explained that many of Kuchipudi's patient referrals were sent to Sacred Heart's ER diagnosed with only a "mental status change." He further reported that Kuchipudi's elderly patients often arrived late at night. Physician A explained that some of the patients suffered from chronic medical conditions requiring long-term care, but not hospitalization, let alone emergent care.

115. According to Physician A, certain ER physicians, unable to observe any symptomology requiring hospitalization in these patients, would try and contact Kuchipudi to inquire about his reasons (*i.e.*, diagnoses) for referring the patients to

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<sup>26</sup> The Code of Federal Regulations, implementing CMS's Medicare Managed Care Manual, defines an emergency medical condition as "[A] medical condition manifesting itself by acute symptoms of sufficient severity (including severe pain) such that a prudent layperson, with an average knowledge of health and medicine, could reasonably expect the absence of immediate medical attention to result in: Serious jeopardy to the health of the individual or, in the case of a pregnant woman, the health of the woman or her unborn child; Serious impairment to bodily functions; or Serious dysfunction of any bodily organ or part." 42 C.F.R. § 422.113(b)(1)(i)(A)-(C). The regulations further define "Emergency services" as services "[n]eeded to evaluate or stabilize an emergency medical condition." 42 C.F.R. § 422.113(b)(2)(A)-(B).

Sacred Heart. Kuchipudi, however, would not answer his phone after hours, leaving the treating ER physician no option but to discharge the patient, observe and test the patient, or unnecessarily admit the patient to Sacred Heart.<sup>27</sup> Physician A explained that if an ER Physician did not admit his referrals, Kuchipudi became incensed.<sup>28</sup>

116. On February 28, 2012, Physician A consensually recorded a pre-arranged meeting with Administrator A and Kuchipudi concerning the manner in which Kuchipudi's patients were being processed through Sacred Heart's ER. Before Kuchipudi arrived, Administrator A explained to Physician A that Kuchipudi wanted to talk about how his patients were to be admitted at the hospital. Administrator A explained the purpose of the meeting as follows:

He's [Kuchipudi] gonna want to tell you that your doctors in the ER accept his patients. They should be doing history and physicals on the patients, even if they feel the patients should not be admitted. They should be putting them into observation. Within 24 hours, he can come in to assess the patient and admit the patient. See, he's sending the patients in, with the thought that they need to be admitted. We have a couple of our doctors that are . . . reviewing the patients . . . they're not communicating to Dr. Kuchipudi to find out why the patient is coming in . . . maybe, sometimes it's not written. And, they're saying: discharge the patient back to the nursing home. . . . So, I think he wants to talk a little bit about that. Maybe about, frustrated with the experience. And, then

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<sup>27</sup> According to Physician A, Sacred Heart's management actually instituted a policy precluding ER physicians from contacting Kuchipudi after hours (when he directed patients to the hospital's ER) so as not to disturb him.

<sup>28</sup> Physician A explained that while he was employed at Sacred Heart, he received complaints from other physicians who worked in the ER who believed that Kuchipudi was referring patients to the hospital without medical justification for their hospitalization.

after we have this meeting we can tell the rest of the staff that this is the way we need to move forward as a group.<sup>29</sup>

117. Kuchipudi arrived and stated that his patients needed to be “direct admissions” to the hospital. He explained that “[w]hen we tell them to admit a patient . . . , they have to be seen for sure.” Kuchipudi noted that his patients’ ambulances were bypassing “so many hospitals” in order to come to Sacred Heart.

118. Kuchipudi further instructed that he thought that a “complete evaluation” should be performed on the patient referrals he sent to Sacred Heart’s ER. Physician A stated that one of the problems was that Kuchipudi’s patients arrived without detailed medical histories and recorded evaluations to provide guidance to the hospital’s ER physicians. Kuchipudi, in turn, explained that his patients should just be thoroughly evaluated. He listed some of the tests that could be performed on his patients as part of that evaluation: urine cultures, blood cultures, EKGs (electrocardiograms), chest x-rays, and CVC (central venus line) or CMP (comprehensive metabolic panel) blood tests.

119. Administrator A confirmed that Sacred Heart’s use of its ER for patient evaluation and admission as outlined in the February 28, 2012 meeting with Physician A has continued to the present. In particular, physicians are expected to evaluate and admit Kuchipudi patient referrals that are presented to the ER.

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<sup>29</sup> Administrator A has since told investigation agents that, at the time of this February 28, 2012 meeting, he understood that certain physicians in the ER did not believe that Kuchipudi’s patient referrals warranted hospital admission, but that it was the policy of the hospital to admit Kuchipudi’s patient referrals because Novak wanted the hospital to receive the revenue that would be obtained by admitting those patients.



120. Medicare claims data obtained from Cahaba Safeguard Administrators, LLC,<sup>30</sup> show that from about January 2009 to about February 2013, Medicare paid Sacred Heart at least approximately \$18,503,578 in reimbursements for approximately 1,864 Part A claims for patients who received emergency room and observation services, and then were admitted for in-patient services at the hospital. For approximately 335 of those claims, Kuchipudi was listed as the attending physician, comprising at least approximately \$3,505,599 (about 19%) of these “direct admits” via the hospital’s emergency room.

## **VII. Medically Unnecessary Patient Intubations and Tracheotomies**

121. The government’s investigation has also revealed evidence that certain Sacred Heart executives, administrators and physicians are engaged in an additional scheme to defraud Medicare and Medicaid in violation of Title 18, United States Code, Section 1347 by submitting and/or causing the submission of claims and/or the presentment of hospital cost reimbursement reports seeking payment for the sedation,

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<sup>30</sup> HHS and CMS have awarded contracts to third-party vendors to collect and maintain Medicare claims and payment data as part of the federal government’s Medicare Program integrity efforts. In Illinois, Medicare Part A and Part B claims and payment data are maintained by Cahaba Safeguard Administrators, LLC.

intubation and subsequent performance of tracheotomy procedures on patients absent the medical necessity to perform these medical procedures on the subject patients.<sup>31</sup>

122. According to Illinois Department of Financial and Professional Regulation records, Physician D is a physician licensed in the state of Illinois. According to Administrator A, Physician D is a pulmonologist under contract at Sacred Heart as an “Intensivist,” providing medical services to respiratory patients admitted to the hospital. Physician D also serves as the chair of the Critical Care Committee of the hospital’s medical staff. Administrator A has told investigating agents that Sacred Heart pays Physician D on an hourly basis for his services, and that Physician D bills Medicare and Medicaid for his Part B services, while the hospital bills those insurers for the associated Part A services it provides.

123. In interviews with investigating agents, Administrator A stated that members of the Sacred Heart nursing staff, including the ICU clinical case manager and the hospital’s director of nursing, have raised concerns that Physician D performs a high number of unnecessary intubations, and purposefully and unnecessarily

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<sup>31</sup> According to the webpage for Medline Plus, which is a service of the U.S. National Library of Medicine and National Institutes of Health, a tracheal intubation is a procedure in which a tube is placed into the windpipe (*i.e.*, the trachea) through the patient’s mouth or nose often to facilitate ventilation of the lungs, including mechanical ventilation, and to prevent asphyxiation or airway obstruction. Due to the associated discomfort of the procedure, anesthetics are often prescribed for the patients. See [www.nlm.nih.gov/medlineplus/ency](http://www.nlm.nih.gov/medlineplus/ency). According to the Mayo Clinic’s website, a tracheotomy is a surgical procedure in which a hole, referred to as a tracheostomy, is created through the front of a patient’s neck and into their windpipe in order to allow the patient to breathe through the newly created air passage. Tracheotomies may be performed on patients whose breathing is somehow obstructed or who suffer from medical conditions that require the use of a breathing machine (*i.e.*, a ventilator) for an extended period of time, usually more than one or two weeks. See [www.mayoclinic.com/health/tracheostomy](http://www.mayoclinic.com/health/tracheostomy).

prolongs them by directing the heavy sedation of his patients. While a patient is under such sedation, she is unable to breathe without the assistance of a ventilator, and is likely to fail diagnostic breathing tests administered to determine whether the patient can breathe on her own. According to individuals with whom Administrator A has consulted, these unnecessary, prolonged intubations have caused complications that have resulted in tracheotomies being performed on patients by Sacred Heart surgeons that may not have been necessary.

124. Administrator A advised that during a lunch with Novak and Payawal in December 2012, Novak and Payawal explained that tracheotomy cases provide substantial insurance reimbursement income for the hospital. On March 1, 2013, during a meeting in Administrator A's office that Administrator A consensually recorded, Novak stated that tracheotomies are Sacred Heart's "biggest money maker" and that the hospital can make "\$160,000 for a tracheotomy if the patient stays 27 days." On March 7, 2013, during a meeting at Sacred Heart that Administrator A consensually recorded, the ICU case manager told Administrator A that she often must "stretch" the length of hospital stay for a tracheotomy patient to 28 days to maximize Medicare reimbursements "to make Novak happy."

125. In interviews with investigating agents, Administrator A has identified Employee C as an employee of a healthcare management consulting company, which, according to its website, provides "consultative services" for numerous nursing homes in the Chicago area, and who has been employed to provide alleged supervisory services to Sacred Heart. According to Administrator A, and as confirmed in multiple

conversations consensually recorded by Administrator A, Employee C works at one of the nursing home facilities at which Kuchipudi sees patients. According to Administrator A, Employee C works with Kuchipudi and the nursing homes to facilitate the admission of respiratory patients to Sacred Heart. The hospital, in turn, pays the healthcare management consulting company for whom Employee C works a monthly \$7,000 payment.

126. According to Administrator A, the hospital's consulting contract with the healthcare management consulting company pursuant to which Employee C allegedly supervises Sacred Heart's respiratory therapists, is designed to conceal the hospital's payments for respiratory patient referrals. In interviews with investigating agents, Administrator A stated that he has recommended to Novak on several occasions that Sacred Heart terminate the \$84,000 contract because it is excessive and a waste of money, as Employee C is only present in the hospital a few hours per week and, according to Administrator A, Employee C does not seem to perform much if any actual work supervising therapists. Nevertheless, according to Administrator A, Novak has consistently refused to terminate the contract. According to Administrator A, Novak previously advised that "there's more to it than just the contract," and that the relationship is a source of nursing home patient referrals for the hospital.

127. On February 22, 2013, Administrator A placed a consensually recorded call to Employee C to discuss issues related to the intubation and subsequent tracheotomies performed on respiratory patients at Sacred Heart. In response to Administrator A's inquiry, Employee C asked Administrator A if they were having a

“confidential, off-the-record conversation.” Employee C indicated that in answering Administrator A’s inquiries, he was “putting [his] life in [Administrator A’s] hands.” Employee C then explained that, generally, an intubated patient’s sedation must be reduced and the process of weaning the patient from the ventilator must start within 72 hours of intubation. The sedation is reduced so that the patient “starts waking up” and may try to breathe without the ventilator. If a patient can breathe on his own without the ventilator, the breathing tube may be removed, and a tracheotomy is avoided. Employee C explained, however, that he and his staff recognize that Physician D over-sedates the intubated patients so that they are not able to breathe on their own. After the over-sedated patient fails three breathing tests, the patient is deemed ventilator-dependent, and a tracheotomy is ordered for the patient. Employee C stated that one Sacred Heart physician with whom Employee C had spoken noticed that Sacred Heart performs more tracheotomies than other, busier hospitals in Chicago that the physician visits.

128. In the same recorded conversation, Employee C stated that Novak monitors the number of intubated patients at Sacred Heart and frequently asks Employee C how many potential tracheotomies are in the hospital at any given time. Employee C also explained that Physician D intentionally extends tracheotomy patients’ stay in the hospital, thereby earning more money in insurance reimbursements for the hospital. Employee C further explained that Physician D also makes more money on these patients, because Physician D may bill \$160 for each visit in the hospital, as opposed to billing only \$32 for visiting a ventilator patient in a

nursing home. After the 27-day stay at Sacred Heart, Physician D transfers the patients to a long-term intensive care facility, where Physician D can continue to bill \$160 per visit for up to 35 more days. After residing at the extended-care facility for the 35-day limit paid by Medicare, the patient returns to the nursing home from where they came and where Physician D continues to see the patient. Employee C stated that following these patients as they move from facility to facility, and billing for professional services, is “the name of the game” for Physician D.

129. On February 20, 2013, during a meeting at Sacred Heart that Administrator A consensually recorded, the hospital’s director of nursing and ICU case manager raised similar concerns. The ICU case manager explained that Physician D unnecessarily intubates some elderly and disabled patients and places them on a ventilator, rather than managing their simple respiratory difficulties with less intrusive therapy. The case manager further explained that Physician D intentionally orders the administration of a high level of sedation so that the patient will be unable to breathe on his or her own, and will fail multiple breathing tests. The director of nursing noted that the patients remain intubated for long periods of time, often 7 to 10 days or more, after which time the patients’ tracheas have become damaged and a tracheotomy is ordered, usually to be performed by Physician E, a Sacred Heart surgeon. The case manager explained that if the patient survives the tracheotomy, the patient is transferred from Sacred Heart to a long-term intensive care facility, where

Physician D continues to follow the patient before the patient is transferred back to the nursing home.<sup>32</sup>

130. In a telephone call that Administrator A recorded on February 28, 2013, the director of nursing advised Administrator A that Physician D had intubated Individual A, a patient of Kuchipudi's, eight days earlier and had kept Individual A under heavy sedation since that time. The director of nursing noted that Individual A was scheduled for a tracheotomy by Physician E the next day, March 1.

131. At the direction of law enforcement, on February 28, 2013, Administrator A consensually recorded a phone call with Physician F, the chairperson of the Performance Improvement and Utilization Review Committee,<sup>33</sup> in which Administrator A instructed Physician F to scrutinize Individual A's case and determine whether the scheduled tracheotomy was medically necessary. Administrator A asked Physician F to have the hospital's President of its Medical Staff, Physician G, do the same.

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<sup>32</sup> On March 6, 2013, during a meeting in Administrator A's office that Administrator A consensually recorded, the ICU case manager told Administrator A that around Christmas 2012, a representative from the long-term care facility called the case manager every day asking if she had any patients to send for long-term care. The case manager further stated that during a short period of time that month, Physician D intubated seven patients and told the long-term care facility representative that he would be sending them all to his facility. In a consensually recorded phone call on February 28, 2013, the director of nursing told Administrator A that he previously worked at a level-one trauma center with 440 beds and 60 ICU beds, where one tracheotomy per month "was a lot" and "nothing like [the] December [2012]" experience at Sacred Heart.

<sup>33</sup> According to Administrator A, the Performance Improvement and Utilization Review Committee is purportedly responsible for overseeing staff resources in the medical treatment of patients and determining whether patients are hospitalized for the appropriate length of stay, among other things.

132. The next day, March 1, 2013, Administrator A consensually recorded a call with Physician D during which Physician D told Administrator A that he had recently discussed Individual A's case with Kuchipudi, and that they decided to postpone the tracheotomy. Physician D offered: "we have enough mortality and death after procedures, we want to make sure the patient is stable before we put a trache on the patient." Physician D explained that Physician D had not ordered the tracheotomy and that Physician E "wrote his own consult," placing Individual A on the surgery schedule without consulting Physician D or Kuchipudi.

133. Later that same day, Administrator A consensually recorded a meeting in Administrator A's office with Novak and the director of nursing. Administrator A asked Novak what was happening with Individual A's tracheotomy case. Novak responded: "I don't know, we'll find out." The director of nursing stated: "For today it's on hold. It's not happening," to which Novak responded: "It might. We'll see." Later in the conversation, Administrator A asked Novak if he was upset about the cancellation of the tracheotomy, and Novak replied: "Tell me about it! Tell me about it!" Novak said Physician D stopped the tracheotomy but Physician D was talking to Kuchipudi about it: "You know, you have one guy say no and one guy say yes . . . Kuchipudi better make the call."

134. According to Administrator A, Individual A was subsequently successfully weaned from the ventilator and did not receive a tracheotomy. He was discharged from the hospital shortly thereafter. In a consensually recorded phone call on March 5, 2013, Physician E told Administrator A that Physician E had reviewed the x-rays



for Individual A and that Physician D was “correct,” a tracheotomy was not needed for Individual A.

135. Based on a review of Medicare claims data for the period February 2010 to January 2013, the mortality rate for Medicare patients who received tracheotomies from Physician E at Sacred Heart far exceeded the mortality rate for patients who received tracheotomies within Illinois. Of the 4,254 Medicare patients who underwent tracheotomies performed by other surgeons, 240 died within 14 days of the surgery, resulting in a mortality rate of approximately 5.64%. For the 28 Medicare patients upon whom Physician E performed tracheotomies at Sacred Heart, five died within 14 days of the surgery, resulting in a mortality rate of approximately 17.85%.

136. According to Administrator A, Sacred Heart physicians recognize problems with the hospital’s intubations and tracheotomy protocols, but blame the patients’ medical histories for the negative results experienced by the patients. For example, on March 5, 2013, Administrator A consensually recorded a phone call during which Physician E stated the mortality rate in Sacred Heart’s ICU is higher than at other hospitals because the patients come with “multiple co-morbidities.” Also on March 5, 2013, in Administrator A’s office, Administrator A consensually recorded a conversation with Physician D, Physician F, and the head of the hospital’s Surgery Committee, Physician H, during which Physician F recognized there was room for improvement on the hospital’s tracheotomies, but explained, “things are not as bad as they are being made out to be” and “we have a lot of sick patients.” Physician D had

a different take, noting that Individual A was “mentally retarded” and stating that Physician E is taking advantage of the “low-intelligence population in the area.”

137. On March 4, 2013, investigators from CMS and the State of Illinois arrived at Sacred Heart Hospital to conduct an investigation of the hospital’s intubations and tracheotomies, and quality assurance and performance improvement protocols, among other issues. According to Administrator A, the investigators interviewed Employee C, Physician D, the ICU case manager and the ICU nurse manager, among many others as part of their inquiry.

138. On March 5, 2013, in Administrator A’s office, Administrator A consensually recorded a conversation with Employee C, during which Employee C admitted he did not tell the investigators what he previously had told Administrator A about Physician D over-sedating the intubated patients. Employee C said that his prior conversation with Administrator A was a “private, confidential conversation, off the record.” Employee C stated that he had no personal knowledge of Physician D’s intubations and that he has only heard “hearsay” of the patient and procedure mismanagement. Employee C explained that if he had been honest with the investigators, it could get him into “a world of trouble.” Administrator A and Employee C spoke again on March 6, 2013, in Administrator A’s office. Administrator A once again consensually recorded their conversation. During that meeting, Employee C further explained why he had withheld information from the surveyors: an investigation of Sacred Heart intubations and tracheotomies could “mess up my license.”

139. On March 6, 2013, Administrator A consensually audio recorded a conversation that he had within Sacred Heart involving Physician D, the director of nursing, the ICU nurse manager, and the director of the medical staff. In the conversation, Physician D acknowledged that Sacred Heart had lacked policies for various aspects of intubations and tracheotomies, and that he had given some practice guidelines and procedures obtained from other hospitals to the surveyors in response to their request for Sacred Heart's policies.<sup>34</sup> Later that day, Administrator A consensually audio and video recorded a meeting in his office with the ICU nurse manager, who told Administrator A that she had never seen the policies and guidelines that Physician D had provided to the investigators.

140. In that same conversation, the ICU nurse manager told Administrator A that she had reviewed approximately eight tracheotomy patient files in connection with the CMS investigation, and summarized the files for Administrator A. The nurse manager said Physician D was the pulmonologist for all the patients, and Physician D performed the tracheotomy on all but one. The nurse manager said there was no documentation in the patient files explaining the decision to intubate the patients, and there was no documentation explaining any efforts to wean the patients from the ventilators. The nurse manager said that in two files, Physician D had written "plan to trache" without first documenting any efforts to wean the patient from the

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<sup>34</sup> During this conversation, Physician D stated that he did not share with the investigators that Individual A had been scheduled for a tracheotomy a few days earlier. Physician D described Individual A as "a little retarded" and said the patient had been returned to a nursing facility.

ventilator. The nurse manager said that none of the patient files contained an order from Physician D for a tracheotomy. With respect to the tracheotomy that had been scheduled for Individual A on March 1, 2013, the nurse manager stated that one of the ICU nurses had advised her that Physician D had previously directed the nurse to “snow the patient,” meaning that Individual A should be heavily sedated to the point where the nurse could only see the whites of Individual A’s eyes, thereby precluding the patient from being weaned from the ventilator.

141. On March 7, 2013, Administrator A consensually recorded a conversation that he had with Novak, the director of nursing, and a respiratory therapist in Administrator A’s office. In that meeting, Administrator A told Novak about the nurse manager’s summary of the patient charts he had received, and the fact that each chart lacked a written order for the tracheotomy. Novak replied “you can do a verbal order,” and asked if this had only happened once. Administrator A replied that a lack of documentation was found in every chart the nurse manager reviewed, to which Novak replied: “Fuck.” Later in the same conversation, Novak told Administrator A and the

others present that there has to be documentation for the tracheotomies in the charts because “they’re not all emergencies.”<sup>35</sup>

142. On April 8, 2013, Administrator A consensually recorded a meeting with Physician D in Administrator A’s office. According to Administrator A, during the meeting, Physician D advised Administrator A that Novak had asked Physician D to provide two more tracheotomy cases for the hospital soon, before the CMS surveyors might return to the hospital. Physician D stated that this was not the first time Novak had asked Physician D to provide tracheotomy cases. Physician D stated that in the last monthly Medical Executive Committee meeting, Novak openly asked for another potential tracheotomy case, but now was asking for two. Physician D told Administrator A that he was amazed by Novak’s openly stated requests. Physician D told Administrator A that asking physicians for potential tracheotomy surgeries in front of everyone at the Medical Executive Committee was the type of thing that could get the hospital into trouble.

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<sup>35</sup> On March 27, 2013, Administrator A consensually recorded a conversation within Sacred Heart with the ICU case manager, in which the case manager told Administrator A that Kuchipudi had recently re-admitted Individual A to the hospital. The case manager stated that Individual A had a wound on his thigh, which was likely a bed sore from Individual A’s prolonged intubation stay at the hospital the previous month. Rather than perform a simple debridement of the wound, Physician E had performed a more complicated (and expensive) “flap” surgery on Individual A. In addition, Kuchipudi ordered a cholecystectomy to remove Individual A’s gall bladder, which was also performed by Physician E. According to the case manager, Physician F thought the cholecystectomy was not medically necessary, but Kuchipudi and Physician E overruled her.

## **VIII. Proceeds Derived From False Claims and Kickbacks Subject to Seizure**

143. HHS and CMS outsource Medicare provider enrollment and claims processing and payment services to certain approved contractors. In Illinois, Medicare Part A claims processing is administered by National Government Services, Inc. Medicare Part B claims processing is administered by Wisconsin Physician Services.

144. To obtain reimbursement for the provision of Medicare Part A services (*e.g.*, in-patient hospital care) and Medicare Part B services (*e.g.*, physician services), hospitals and physicians generally have to be pre-approved as Medicare providers. Hospitals and physicians obtain the requisite approval to become Medicare providers by submitting an application to Medicare in which they attest that they will abide by rules, regulations and statutes governing the program's administration, including the prohibition against paying or receiving kickbacks for healthcare service referrals.

145. A provider accepted as an enrollee in the Medicare program is issued a provider number. Medicare-approved suppliers are able to submit bills, known as claims, for payment to Medicare for the cost of services provided to beneficiaries. Medicare requires that claims for these reimbursements contain: the beneficiary's name and identification number; the name and unique provider identification number of the doctor who or institution that provided the service; the service that was provided; the location the service was rendered and the date of service; the charge for the service; and, in those instances in which the service is provided in a hospital, the referring physician. Approved Medicare providers are able to submit Medicare claims on paper, or, if they have entered into an electronic data interchange agreement,

electronically. Medicare providers can also choose to be paid for their claims electronically through what is referred to as an electronic funds transfer, or EFT.

146. To bill the Medicaid program for covered services, a provider, such as a hospital or physician, must first obtain a provider number with Illinois Department of Healthcare and Family Services.<sup>36</sup> Once accepted into the Medicaid program, the provider may submit bills (also called claims) to the department either in hard copy or electronically. The claims are adjudicated at the Illinois Department of Healthcare and Family Services, and payment vouchers are created. These vouchers are then sent to the Illinois Comptroller's Office, and checks, called warrants, are written and sent to the provider. If the provider has requested direct deposit, the Illinois Comptroller's Officer electronically deposits the payments directly into the provider's account.

#### **A. Sacred Heart**

147. According to CMS, and as evidenced by bank records obtained by investigating agents, Sacred Heart receives regular Medicare and Medicaid reimbursement payments through electronic fund transfers. According to CMS and bank records obtained from First Merit Bank, beginning or about June 13, 2012,

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<sup>36</sup> Obtaining a provider number involves submitting a completed application signed by the individual provider, or, in the case of a company, by a corporate officer. In addition, the individual provider or corporate officer (or other authorized person acting on behalf of the corporate entity) must sign an agreement of participation, also called a provider agreement, which states that the “[p]rovider agrees, on a continuing basis, to comply with Federal standards in Title XIX and XXI of the Social Security Act and with all other applicable Federal and State laws and regulations,” and that the “[p]rovider agrees to be fully liable for the truth, accuracy and completeness of all claims submitted . . . to the Department for payment. Provider acknowledges that it understands the laws and handbook provisions regarding services and certifies that the services will be provided in compliance with such laws and handbook provisions is a condition of payment for all claims submitted.”

Sacred Heart began receiving Medicare and Medicaid reimbursement payments through EFT deposits to an account, held in the name of West Side Community Hospital, Inc., also known as Sacred Heart Hospital, Operating Account, bearing account number XXXXXX1762 maintained at First Merit Bank.<sup>37</sup>

148. Records obtained from Cahaba show that from on or about June 13, 2012, to on or about February 22, 2013, Sacred Heart was paid an aggregate total of approximately \$1,143,406 for Medicare Part A claims for services provided to patients referred to the hospital by Kuchipudi. First Merit Bank records reflect that Sacred Heart received electronic funds transfers of Medicare payments to account number XXXXXX1762 during that period.

149. According to records obtained from state of Illinois's Department of Healthcare and Family Services, from on or about June 13, 2012, to on or about March 1, 2013, Sacred Heart was paid an aggregate total of approximately \$86,334 for services provided to patients insured by Medicaid who referred to the hospital by Kuchipudi. First Merit Bank records reflect that Sacred Heart received electronic funds transfers of Medicaid payments to account number XXXXXX1762 during that period.

150. Based on the foregoing, I believe that there is probable cause to seize for forfeiture \$1,229,740 maintained in First Merit Bank account number XXXXXX1762.

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<sup>37</sup> Records obtained from First Merit Bank show that Sacred Heart, through its executives, opened the First Merit Bank account on or about May 18, 2012. Statements from the operating account show that Sacred Heart began receiving EFT payments from Medicare and Medicaid no later than June 13, 2012, and June 15, 2012, respectively.



## **B. Kuchipudi**

151. According to Medicare provider enrollment and EFT agreements obtained from WPS and JP Morgan Chase bank records obtained by investigating agents, Kuchipudi receives EFT claim reimbursements into an account held in a JP Morgan Chase account, bearing account number XXXXX0917, in the name of V.R. Kuchipudi M.D. S.C, doing business as Brookpark Medical Center.

152. Records obtained from Cahaba show that from on or about May 1, 2012, to on or about February 22, 2013, Kuchipudi was paid an aggregate total of approximately \$101,123.95 for Medicare Part B claims for physician services provided to patients treated at Sacred Heart. Records obtained from JP Morgan Chase show that Kuchipudi received payments from Medicare into the bearing account number XXXXX0917 during this period.

153. Based on the foregoing, I believe that there is probable cause to seize for forfeiture \$101,123.95 maintained in JP Morgan Chase account number XXXXXX0917.

## **IX. Other Corporate Entities Tied to Sacred Heart**

154. Public source records and cooperating source information reveal that, in addition to Sacred Heart, Novak has a direct or indirect ownership interest in a number of related entities, including: Superior Home Health, LLC, a home healthcare services company; the Golden L.I.G.H.T. clinics, which are family practice / internal medicine clinics run as unincorporated divisions of Sacred Heart; the Chen Medical Center, LLC, another family practice / internal medicine clinic; the Garfield Kidney

Center, LLC, an out-patient dialysis center; and the Bentley Insurance Group, a medical malpractice insurance company. In addition, Novak owns and/or operates a number of real estate and corporate management/holding companies to include: West Side Management Corporation; BMG Management, LLC; Bentley Management Group, LLC; and Park Place, LLC. Finally, prior to June 2012, Novak operated the Chicago R.E.A.C.H. Foundation, an allegedly non-profit senior-citizen program financed by the state of Illinois.<sup>38</sup>

155. In a series of consensually recorded conversations over the last two months, Payawal has explained to Administrator A various ways in which revenue generated from Sacred Heart is transferred to and among Novak's other corporate interests. As discussed above, a substantial portion of Sacred Heart's revenue comes in the form of reimbursements from Medicare and Medicaid. Payawal has indicated that he and Employee D, the hospital's controller, are responsible for managing Novak's corporate and personal finances.<sup>39</sup> Payawal has further explained that in these roles, he and Employee D have transferred funds generated by Sacred Heart to support Novak's other business interests and have consolidated funds generated by Sacred Heart with those other businesses.

156. On February 28, 2013, Administrator A and Payawal had a consensually recorded conversation in which Payawal advised Administrator A of the extent and use

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<sup>38</sup> Novak closed R.E.A.C.H. in June 2012 when the organization lost its state funding.

<sup>39</sup> In particular, Payawal told Administrator A in a March 14, 2013 recorded conversation that he (Payawal) handles "the hospital side" and Employee D "handles the subsidiaries."

of Sacred Heart profits. According to Payawal, Sacred Heart is projected to earn approximately \$8 million this year. Payawal explained that this projected profit estimate did not account for a \$2 to \$3 million “cushion.” In subsequent consensually recorded conversations on March 7, 2013, and March 14, 2013, Payawal further explained that the “cushion” is money Sacred Heart has deposited into a cash collateral account to support financial covenants guaranteeing a \$5 million line of credit obtained by Bentley Management Group.

157. During the February 28, 2013 conversation, Payawal told Administrator A that he set up a number of businesses for Novak after coming to Sacred Heart, including West Side Management, Chicago R.E.A.C.H., Garfield Kidney Center, Superior Home Health, and Chen Medical Center. Payawal claimed that the only business that was not profitable was Chen Medical Center. To emphasize that point, Payawal stated that Chicago R.E.A.C.H. presently had a balance of \$11 million despite being closed due to lack of funding.

158. During their February 28, 2013 conversation, Payawal explained that Novak withdraws funds from his various businesses through alleged “mortgages” that those entities pay to other Novak interests for unrestricted property that Novak owns. For example, in a February 14, 2013 consensually recorded meeting with Administrator A, Payawal explained that Superior Home Health paid off the mortgage for the building in which it operates, but still pays rent to Park Place. In a consensually recorded conversation that Administrator A had with Employee D on February 22, 2013, Employee D explained that Park Place is owned by West Side

Management. In another consensually recorded conversation with Payawal that same day, Payawal explained that Garfield Kidney Center had also repaid the mortgage for the building in which it operates, but that the company has continued to pay rent to West Side Management. Payawal described these rental payments as a tool to funnel revenues from Novak's health care businesses back to West Side Management.

159. On March 14, 2013, Payawal and Administrator A had a consensually recorded telephone call. During the conversation, Payawal explained, "all the income" for Sacred Heart "goes to West Side Management Corp., so we . . . pay taxes through West Side Management Corp." According to Payawal, after taxes are paid, Novak draws income from West Side Management. Payawal further explained that the building in which Sacred Heart is located is owned by "West Side Building Partnership." According to Payawal, Sacred Heart pays this entity \$50,000 a month in rent.

160. During their March 14, 2013 conversation, Payawal told Administrator A that Sacred Heart actually consists of "six or seven corporations," including Chen Medical Clinic, Superior Home Health, West Side Management, Garfield Kidney

Center, and Bentley.<sup>40</sup> Payawal further explained that “Bentley” consists of “three or four corporations” itself, including Bentley Management Group.<sup>41</sup>

## **X. Documents and Records Maintained at Sacred Heart**

### **A. The Hospital Facility**

161. According to Administrator A, Novak maintains an office in the executive suite located in the southeast corner of the first floor of the hospital. Novak’s office occupies the northeast corner of the executive suite, and has a window facing North Sawyer Avenue. Novak has a computer in his office that he uses to review electronic documents and to receive and send emails to Administrator A, Payawal, and other Sacred Heart employees.

162. According to Administrator A, Novak and Payawal share an administrative assistant who occupies the office directly south of Novak’s office in the executive suite in the southeast corner of the first floor of the hospital. According to Administrator A, copies of physicians’ contracts, rental agreements, correspondence, and other documents related to the hospital’s doctors and business are kept in file cabinets in the administrative assistant’s office.

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<sup>40</sup> According to records from the Illinois Secretary of State, Novak serves as the registered agent for Chen Medical Clinic, Superior Home Health, and West Side Management. Those same records identify the “principal office” of Superior Home Health, Garfield Kidney Center, and West Side Management to be the address of Sacred Heart, 3240 W. Franklin, Chicago, IL. Records from the Illinois Secretary of State further show that West Side Management is the registered agent for Garfield Kidney Center.

<sup>41</sup> According to records from the Illinois Secretary of State, Bentley Management Group was incorporated on May 16, 2008 and maintains its principal office at 3240 W. Franklin.

163. According to Administrator A, the medical staff director, Employee E, occupies the office west of Novak's assistant's office in the executive suite of the hospital. Records maintained in this office include: administrative files for the hospital's physicians, including licensing, credentialing, and malpractice insurance information; minutes for meetings of the hospital's board and committees, including the medical executive committee; audio recordings of said meetings; and files related to the hospital's quality assurance & performance improvement program.

164. According to Administrator A, Sacred Heart employees track daily patient admissions in log books maintained with other records in the reception area across the lobby to the west of the executive suite on the south side of the first floor of the hospital. These admissions logs track patient admissions to the hospital by date, time, patient identifying information, transportation provider, admitting physician and diagnosis, among other information.

165. According to Administrator A, Sacred Heart employees also input this information related to patient admissions into an electronic health record system called CPSI, which is accessible via employees' assigned computers throughout the hospital and the annex over the hospital's computer network. According to Administrator A, CPSI also stores the hospital's financial and accounting data that Payawal utilizes to generate various financial reports, as well as the hospital's policies and procedures for medical treatment of patients, among other things.

166. According to Administrator A, the hospital's computer network servers, which house the CPSI program and related data, the hospital's email server, and other

centrally stored digital information, reside in the information technology office, which is located to the west of the reception area (referenced above) on the south side of the first floor of the hospital. According to Administrator A, the hospital's employees utilize Microsoft Outlook to send and receive email from their assigned computers.

167. According to Administrator A, Administrator A maintains an office on the southeast corner of the third floor of the hospital. In this office, Administrator A maintains binders and files of documents, including copies of Physician Dontracts, hospital financial statements, and correspondence with Novak and other hospital employees. Administrator A uses a computer in his office to send and receive email, to generate spreadsheets, to create reports tracking patient admissions and referrals by physician, as well as the hospital's budget, income, and expenses. Administrator A maintains these electronic files on the hard drive of his computer.

168. According to Administrator B, the hospital's Golden L.I.G.H.T. clinic occupies roughly the northwest quadrant of the first floor of the hospital. Administrator B occupies an office to the south of the waiting area located in the middle of the clinic space. Staff members who assist Administrator B, work at workstations and computers located in the area outside Administrator B's office, south of the waiting area. According to Administrator B, these employees assist Administrator B in tracking patient referrals to and from the clinics and the hospital by physician and marketer, summarizing monthly, weekly, and daily reporting information in electronic reports prepared on their computers. Hard copies of these reports and summaries are maintained in binders and folders on shelves in

Administrator B's office. Administrator B and the staff members circulate the electronic reports to Novak, Administrator A, and others via email.

169. According to Administrator A, records related to the Golden L.I.G.H.T. business, including patient medical records and transportation records, are stored in a file room located behind the waiting area to the west.

170. According to Administrator A, medical records for the hospital's patients are stored in a large "central supply" area occupying most of the east side of the Golden L.I.G.H.T. clinic. The hospital stores hospital patient medical records in the large "medical records" area that occupies about half of the west side of the Golden L.I.G.H.T. clinic space.

171. According to Administrator A, the respiratory department has an office on the east side of the basement, across the hall from housekeeping. According to Administrator A, documents pertaining to the hospital's respiratory services programs are located in this office.

## **B. The Administrative Annex, 522 North Sawyer Avenue**

172. According to Administrator A, Payawal maintains an office on the southeast end of the third floor of the Annex. According to Administrator A, Payawal uses a computer in his office to access the CPSI data and to create the following financial reports, among others, for the hospital and the Golden L.I.G.H.T. clinics: monthly financial statements; weekly and monthly admissions reports, which track patient admissions by referral source and insurance provider; and daily cash balance reports. Payawal distributes these reports to Novak and Administrator A, among



others, in hard copy and by e-mail. According to Administrator B, Payawal creates accounting reports for the Golden L.I.G.H.T. clinics and emails them to Administrator B.

173. According to Administrator A, the accounts payable office is located in the northeast corner of the third floor of the Annex. Documents pertaining to all hospital payments are housed in this office, including payments to physicians and marketers in exchange for their referrals of patients to the hospital. Such documents include: contracts; invoices; time sheets; purchase orders; check requests; expense reports; checks; and remittances. According to Administrator A, Employee F works in the accounts payable office and uses an assigned computer to generate the documentation necessary for the hospital's payments.

174. According to Administrator A, Employee D maintains an office west of the accounts payable office on the third floor of the Annex. According to Administrator A, Employee D uses a computer in his office to perform accounting functions for Novak-owned business other than Sacred Heart, to include Superior Home Health, Garfield Kidney Center, Chen Medical Center, Chicago R.E.A.C.H., Westside Management, Bentley Management, and Bentley Insurance Group. According to Administrator A, Employee D creates financial analysis and reports for these entities that Novak and Payawal review. According to Administrator A, Employee D emails monthly financial statements for Superior Home Health to Novak and Administrator A.

175. According to Administrator A, personnel who complete the hospital's bills to insurance, including Medicare and Medicaid, maintain three offices on the south

side of the third floor of the Annex, and one office on the north side of the second floor of the Annex.

176. According to Administrator A, employees of the human resources department, including Employee G, occupy an office on the north side of the hall in the basement of the Annex. All personnel and human resource records for the hospital's employees are maintained in this office.

177. According to Administrator A and Administrator B, one of the marketers for the Golden L.I.G.H.T. clinics occupies the last office on the north side of the hall in the basement of the Annex. According to Administrator B, this marketer uses a computer in the office to assist Administrator B in compiling the patient referral information for the Golden L.I.G.H.T. clinics into reports that are distributed to Novak, Payawal, and Administrator A.

178. According to Administrator A, Employee A maintains the first office on the north side of the basement of the Annex.

#### **C. The “Red House” Storage, 523 North Spalding Avenue**

179. According to Administrator A, the hospital stores medical records and x-ray film from 2008 and years prior in the Red House. Patient medical records are kept in boxes stored on rows of shelves in the Red House.

#### **D. Reasons for Seizing Hospital Records as Evidence**

180. Based on my training and experience investigating health care offenses, employees of health care providers, especially large facilities such as hospitals and clinics, often create electronic spreadsheets and ledgers to summarize paper records

that document patient referrals, medical services, and other patient- or physician-specific information, such as the spreadsheets described above. These summaries can be used so that executives and management personnel may quickly understand certain data and trends contained in the underlying documentation. These summaries can be distributed to conspirators so that they can simultaneously remain informed of facility census data and the related productivity and costs of patient recruiting sources. In addition, employees often create electronic versions (or scans) of the underlying documentation so that large volumes of paper records may be conveniently stored and accessed, and searched much more accurately and quickly through the use of computerized search functions.

181. Based on my training and experience, I know that hospitals and health care providers are required to retain patient medical records. In Illinois, hospitals are required to preserve medical records for not less than 10 years under 210 ILCS 85/6.17. CMS strongly encourages hospitals to maintain medical records for up to 10 years because CMS may pursue providers for damages and penalties under the False Claims Act for up to 10 years after a claim is paid. Under 42 CFR 482.24, hospitals are required to retain medical records for at least five years.

182. Based on my training and experience, I believe that a search of hospital records, including electronic documents and emails, often yields investigative leads relating to:

- a. the identities of individuals and corporate entities conspiring to offer and pay as well as the identities of individuals who solicit and receive

remunerations in return for the referral of patients for the furnishing and arranging of goods and/or services, for which payment may be made in whole or in part by a federal health care benefit program;

- b. the contact information of individuals and/or entities who solicit and receive, as well as the identities of individuals and/or entities who offer and pay, remunerations in return for the referral of patients for the furnishing and arranging of goods and/or services, for which payment may be made in part by a federal health care benefit program;
- c. the timing of communications among co-conspirators involved in the offer and payment, and the solicitation and receipt of prohibited kickbacks;
- d. the methods and techniques used by co-conspirators involved in the offer and payment, and solicitation and receipt, of prohibited kickbacks in return for the referral of patients for the furnishing and arranging of goods and/or services, for which payment may be made in part by a federal health care benefit program;
- e. the terms of unlawful agreements related to unlawful pay-for-patient schemes, including unlawful patient brokering, and sharing and recycling arrangements, as well as the nature of fraudulent billing practices;
- f. the identities of patients requiring goods and/or services for which payment may be made in part by a federal health care benefit program, that are unlawfully referred in return for remunerations;
- g. the locations from which unlawfully referred patients are recruited;

- h. financial reports analyzing costs and revenue from insurance billing associated with sources of patient referrals;
- i. purported policies and procedures to be followed in the medical treatment of patients;
- j. medical services performed, or the lack of medical services performed, on particular patients; and
- k. The dates upon which such medical services were performed and what the provider billed insurance for the services.

183. In order to identify some individual patient medical records relevant to the facts contained in this Affidavit, law enforcement agents analyzed Medicare and Medicaid claims data for multiple health care service providers, including Sacred Heart Hospital and the physicians referenced above, generally for the period January 2009 through February 2013. In some instances, the government commissioned the creation of statistically valid random samples of certain categories of claims sufficient to permit a manageable review of the subset of patient records to support a subsequent loss amount extrapolation for the entire universe of such claims. Through this claims data analysis and sampling, the government has identified approximately 420 patient medical records in the following categories of records that it intends to seize during the search of Sacred Heart:

- a. A statistical sample of Medicare patients treated in Sacred Heart's ER followed by in-patient hospital services (all doctors);

- b. A statistical sample of Medicaid patients treated in Sacred Heart's ER followed by in-patient hospital services (all doctors);
- c. A statistical sample of Medicare patients treated in Sacred Heart's ER followed by in-patient hospital services (Kuchipudi as attending physician);
- d. All Medicare patients with Kuchipudi as attending physician who received services at Sacred Heart on Saturday or Sunday;
- e. All Medicaid patients with Kuchipudi as attending physician who received services at Sacred Heart on Saturday or Sunday; and
- f. All patients who received a tracheotomy procedure at Sacred Heart.

These patient medical records are identified by patient name and unique Medicare/Medicaid patient number in the government's Under Seal Attachment filed concurrently with this search warrant application and affidavit.

#### **E. The Search of Computer Systems**

184. Based upon my training and experience, and the training and experience of specially trained computer personnel whom I have consulted, searches of evidence from computers commonly require agents to download or copy information from the computers and their components, or remove most or all computer items (computer hardware, computer software, and computer-related documentation) to be processed later by a qualified computer expert in a laboratory or other controlled environment. This is almost always true because of the following:

a. Computer storage devices can store the equivalent of thousands of pages of information. Especially when the user wants to conceal criminal evidence, he or she often stores it with deceptive file names. This requires searching authorities to examine all the stored data to determine whether it is included in the warrant. This sorting process can take days or weeks, depending on the volume of data stored, and it would be generally impossible to accomplish this kind of data search on site.

b. Searching computer systems for criminal evidence is a highly technical process requiring expert skill and a properly controlled environment. The vast array of computer hardware and software available requires even computer experts to specialize in some systems and applications, so it is difficult to know before a search which expert should analyze the system and its data. The search of a computer system is an exacting scientific procedure which is designed to protect the integrity of the evidence and to recover even hidden, erased, compressed, password-protected, or encrypted files. Since computer evidence is extremely vulnerable to tampering or destruction (which may be caused by malicious code or normal activities of an operating system), the controlled environment of a laboratory is essential to its complete and accurate analysis.

185. In order to fully retrieve data from a computer system, the analyst needs all storage media as well as the computer. The analyst needs all the system software (operating systems or interfaces, and hardware drivers) and any applications software which may have been used to create the data (whether stored on hard disk drives or on external media).

186. In addition, a computer, its storage devices, peripherals, and Internet connection interface may be instrumentalities of the crimes and are subject to seizure as such if they contain contraband or were used to carry out criminal activity.

**F. Procedures to Be Followed in Searching Computers**

187. The warrant sought by this Application does not authorize the “seizure” of computers and related media within the meaning of Rule 41(c) of the Federal Rules of Criminal Procedure. Rather the warrant sought by this Application authorizes the removal of computers and related media so that they may be searched in a secure environment.

188. With respect to the search of any computers or electronic storage devices seized from the locations identified in Attachments A, B, and C hereto, the search procedure of electronic data contained in any such computer may include the following techniques (the following is a non-exclusive list, and the government may use other procedures that, like those listed below, minimize the review of information not within the list of items to be seized as set forth herein):

a. examination of all of the data contained in such computer hardware, computer software, and/or memory storage devices to determine whether that data falls within the items to be seized as set forth herein;

b. searching for and attempting to recover any deleted, hidden, or encrypted data to determine whether that data falls within the list of items to be seized as set forth herein (any data that is encrypted and unreadable will not be returned unless law enforcement personnel have determined that the data is not (1) an



instrumentality of the offenses, (2) a fruit of the criminal activity, (3) contraband, (4) otherwise unlawfully possessed, or (5) evidence of the offenses specified above);

c. surveying various file directories and the individual files they contain to determine whether they include data falling within the list of items to be seized as set forth herein;

d. opening or reading portions of files in order to determine whether their contents fall within the items to be seized as set forth herein;

e. scanning storage areas to discover data falling within the list of items to be seized as set forth herein, to possibly recover any such recently deleted data, and to search for and recover deliberately hidden files falling within the list of items to be seized; and/or

f. performing key word searches through all storage media to determine whether occurrences of language contained in such storage areas exist that are likely to appear in the evidence described in Attachment D.

189. Any computer systems and electronic storage devices removed from the premises during the search will be returned to the premises within a reasonable period of time not to exceed 30 days, or unless otherwise ordered by the Court.

## **XI. CONCLUSION**

190. Based upon the information set forth above, there is probable cause to support a criminal complaint charging that from no later than March 2012 through in or around March 2013, Edward Novak, Roy Payawal, Dr. Venkateswara R. Kuchipudi, also known as “V.R. Kuchipudi,” Dr. Percy Conrad May, Jr., Dr. Subir Maitra, and Dr.

Shanin Moshiri, also known as “Shawni Moshiri,” and others known and as yet unknown, have conspired to knowingly and willfully offer and pay, and solicit and receive, remunerations directly and indirectly, overtly and covertly, in return for the referral of patients for the furnishing or arranging for the furnishing of any item or service for which payment may be made in whole or in part under a federal health care program, in violation of Title 42, United States Code, Section 1320a-7b(b), all in violation of Title 18, United States Code, Section 371.

191. Based upon the information set forth above, there is also probable cause to support applications for warrants to seize \$1,229,740.85 maintained in First Merit Bank account number XXXXXX1762, held in the name of Sacred Heart Hospital, and \$101,123.95 maintained in JP Morgan Chase account number XXXXXX0917, held in the name of V.R. Kuchipudi M.D. S.C, doing business as Brookpark Medical Center, which funds constitute or are derived from proceeds traceable to the receipt of kickbacks in violation of Title 42, United States Code, Section 1320a-7b(b) and are subject to forfeiture pursuant to Title 18, United States Code, Section 981(a)(1)(C).

192. Finally, based upon the information set forth above, there is probable cause to support applications for the issuance of warrants to search Sacred Heart Hospital and its administrative and record storage facilities, which are described in greater detail in Attachments A through C, for evidence and instrumentalities relating to violations of: (A) the federal anti-kickback statute (Title 42, United States Code, Section 1320a-7b(b)); and (B) the federal health care fraud statute (Title 18, United States Code, Section 1347) in connection with schemes involving Sacred Heart

executives, administrators, physicians, employees, and associated individuals to defraud federal health care benefit programs by billing for services for which payment is not authorized, because (1) the services rendered to the patient were not medically necessary, and/or (2) the patients to whom the services were provided were referred to the treating provider in return for the payment of an unlawful kickback.

FURTHER AFFIANT SAYETH NOT

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CATHY A. BARBOUR  
SPECIAL AGENT  
FEDERAL BUREAU OF INVESTIGATION

Subscribed and sworn  
before me this 15th day of April, 2013

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HONORABLE DANIEL G. MARTIN  
UNITED STATES MAGISTRATE JUDGE

## **ATTACHMENT A**

### **Description of Premises to Be Searched – Sacred Heart Hospital**

The following areas of Sacred Heart Hospital, a four-story yellow brick building located at 3240 West Franklin Boulevard, Chicago, Illinois:

- Offices of Novak, his administrative assistant, and Employee E in the executive suite located in the southeast corner of the first floor of the hospital.
- Reception area across the lobby to the west of the executive suite on the south side of the first floor of the hospital.
- Information technology office located to the west of the reception area on the south side of the first floor of the hospital.
- Administrator A's office located on the southeast corner of the third floor of the hospital.
- Administrator B's office located to the south of the waiting area located in the middle of the Golden L.I.G.H.T. clinic space in the northwest quadrant of the first floor of the hospital.
- Workstations and computers located in the area outside Administrator B's office, south of the waiting area located in the middle of the Golden L.I.G.H.T. clinic space in the northwest quadrant of the first floor of the hospital.
- File room located to the west behind the waiting area located in the middle of the Golden L.I.G.H.T. clinic space in the northwest quadrant of the first floor of the hospital.

- “Central supply” area occupying most of the east side of the Golden L.I.G.H.T. clinic space in the northwest quadrant of the first floor of the hospital.
- Respiratory department office on the east side of the basement, across the hall from housekeeping.



## **ATTACHMENT B**

### **Description of Premises to Be Searched – The Annex**

The following areas of the three-story red and brown brick building located at 522 North Sawyer Avenue, Chicago, Illinois, commonly referred to as “The Annex” of Sacred Heart Hospital, located to the north and on the east side of Sacred Heart Hospital:

- Payawal’s office on the southeast end of the third floor of the Annex.
- Accounts payable office in the northeast corner of the third floor of the Annex.
- Employee D’s office west of the accounts payable office on the third floor of the Annex.
- Three billing offices on the south side of the third floor of the Annex.
- One billing office on the north side of the second floor of the Annex.
- Human resources department office of Employee G in the basement of the Annex.

- Marketer office in the basement of the Annex.
- Employee A's office in the basement of the Annex.



## **ATTACHMENT C**

### **Description of Premises to Be Searched – The Red House**

The two-story red brick house located at 523 North Spaulding Avenue, Chicago, Illinois, commonly referred to as “The Red House,” located to the north and on the west side of Sacred Heart Hospital.





## **ATTACHMENT D**

### **LIST OF ITEMS TO BE SEIZED**

Evidence and instrumentalities concerning violations of Title 42, United States Code, Section 1320a-7b, and Title 18, United States Code, Sections 371 and 1347, in any form or container, including electronic or digital files residing on computers and other data storage devices, for the period 2008 to the present, as follows:

1. Items relating to any contractual, agency, or business relationship between (a) Sacred Heart Hospital and (b) any physician or physician services company, including correspondence, notes, contracts, employment agreements, rental agreements, directorships, educational programs, insurance policies, and drafts of same.

2. Items relating to any contractual, agency, or business relationship between (a) Sacred Heart and (b) any person or entity engaged in recruiting or referring patients to Sacred Heart, including employees, independent contractors, marketers, marketing agencies, consultants, consulting firms, hospitals, medical clinics, and nursing homes, including correspondence, notes, contracts, employment agreements, service agreements, marketing agreements, marketing materials, financial records, and drafts of same.

3. Items relating to any payment, compensation, or remuneration, in any form, paid by Sacred Heart directly or indirectly to any person or entity referenced in paragraphs 1(b) and 2(b) above.

4. Items relating to duties performed by physicians, Employee A, Employee B, and Employee C at Sacred Heart, including time sheets, sign-in sheets, notes, reports, work product, minutes, calendars, appointment books, and logs.

5. Analyses of patient admissions and tracking of patient referrals to Sacred Heart by source of referral, including Sacred Heart employees, physicians, independent contractors, marketers, marketing agencies, consultants, consulting firms, hospitals, medical clinics, and nursing homes, including admissions logs, patient referral/admission face sheets, summaries, spreadsheets, ledgers, accounting books and records, and any related notes and correspondence.

6. Items pertaining to the scheduling of physicians at Sacred Heart, including schedules for the emergency room, operating rooms, on-call availability, weekday, and weekend shifts.

7. Items relating to any teaching and education of medical students including Sacred Heart's medical student program, including lists of medical student participants and physician instructor/supervisors, schedules, time sheets, course and student evaluations, notes and correspondence, written reports, guidelines, training and educational materials.

8. Items relating to the transportation and movement of patients to and from Sacred Heart, including patient transfer orders and any records of a contractual, employment, agency, or business relationship between (i) Sacred Heart and (ii) any person or entity engaged in the transportation of patients to and from Sacred Heart, including correspondence, notes, patient transfer orders and instructions, contracts, invoices and records of payment.

9. Meeting minutes and any notes, agendas, outlines, powerpoint presentations, or other documents reflecting the substance of meetings of the medical executive committee, the critical care committee, and the performance improvement and utilization review committee.

10. Audio and video recordings of any meetings referenced in Paragraph 8 above.

11. Personnel files for all executives, administrators, accounting, marketing, and health care employees of Sacred Heart, including contracts between employees and Sacred Heart, and terms of compensation, and disciplinary records.

12. Patient medical records, including those related to intake, admitting physician, treating physician, emergency and observation services, in-patient admission, progress notes, physician orders, consults, laboratory and diagnostic test results, surgical notes, prescription and administration of medication, discharge planning, referral and transfer to another health care service provider, including long-term acute care facility, skilled nursing facility, and home health agency.<sup>1</sup>

13. Policies, procedures and protocols pertaining to respiratory therapy, intubations, tracheotomies, emergency room services, observation services, surgical consultations, in-patient admissions, patient care, and treatment.

14. Financial records relating to Sacred Heart and any business affiliated with Sacred Heart Hospital, including the Golden L.I.G.H.T. clinics, Chen Medical Center, Garfield Kidney Center, Superior Home Health LLC, Chicago R.E.A.C.H.

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<sup>1</sup> By separate motion filed under seal, the government will submit a list of the patient medical records that it intends to seize from the relevant subject premises.

Foundation, Westside Management Corp., Bentley Management LLC, Bentley Insurance Group, BMG Management LLC, and Park Place LLC. The financial records shall include general ledgers, accounting books and records, balance sheets, financial statements, bank statements, bank books, checkbooks, checks, check requests, expense reports, certificates of deposit, brokerage and investment account records, stock certificates, credit cards and credit card statements, tax returns, tax return information, property appraisal, mortgage and title documents, as well as any safe deposit box keys and storage facility keys.

15. Documents related to record retention policies for patient medical records and other records of Sacred Heart, including the locations for on-site and off-site storage of documents.

16. Records of insurance billings for services provided or services claimed to be provided to patients of Sacred Heart, including insurance claim forms, billing statements, invoices, requests for payment, receipts, checks, accounting books and records, spreadsheets, ledgers, and any related notes and correspondence.

17. Bulletins, manuals, guidance, publications from, and any correspondence with Illinois Public Aid (Medicaid), Medicare or any of its contractors, including CMS, NGS and WPS.

18. Documents related to any inspection, investigation, or survey by CMS, or any federal or state agency related to health care services provided at Sacred Heart.

19. Training materials, literature, articles, guidance, or communications regarding federal anti-kickback and health care fraud laws.

20. Items in the paragraphs above that are stored in computer media, including media capable of being read by a computer (such as external and internal computer hard drives, servers, memory sticks, and thumb drives), shall be searched in accordance with the attached Addendum.

## **ADDENDUM TO ATTACHMENT D**

This warrant does not authorize the “seizure” of computers and related media within the meaning of Rule 41(c) of the Federal Rules of Criminal Procedure. Rather this warrant authorizes the removal of computers and related media so that they may be searched in a secure environment. The search shall be conducted pursuant to the following protocol:

With respect to the search of any computers or electronic storage devices removed from the premises described in Attachments A, B, and C hereto, the search procedure of electronic data contained in any such computer may include the following techniques (the following is a non-exclusive list, and the government may use other procedures that, like those listed below, minimize the review of information not within the list of items to be seized as set forth herein):

a. examination of all the data contained in such computer hardware, computer software, and/or memory storage devices to determine whether that data falls within the items to be seized as set forth herein;

b. searching for and attempting to recover any deleted, hidden, or encrypted data to determine whether that data falls within the list of items to be seized as set forth herein (any data that is encrypted and unreadable will not be returned unless law enforcement personnel have determined that the data is not (1) an instrumentality of the offenses, (2) a fruit of the criminal activity, (3) contraband, (4) otherwise unlawfully possessed, or (5) evidence of the offenses specified above);

c. surveying various file directories and the individual files they contain to determine whether they include data falling within the list of items to be seized as set forth herein;

d. opening or reading portions of files in order to determine whether their contents fall within the items to be seized as set forth herein;

e. scanning storage areas to discover data falling within the list of items to be seized as set forth herein, to possibly recover any such recently deleted data, and to search for and recover deliberately hidden files falling within the list of items to be seized; and/or

f. performing key word searches through all electronic storage media to determine whether occurrences of language contained in such storage media exist that are likely to appear in the evidence described in Attachment D.

The government will return any computers or electronic storage devices removed from the premises described in Attachments A, B, and C hereto within 30 days of the removal thereof, unless contraband is found on the removed computer and/or electronic storage device, or unless otherwise ordered by the Court.

## **ATTACHMENT E**

### **Funds to be Seized from Sacred Heart Hospital**

\$1,229,740 maintained in First Merit Bank, account number XXXXXX1762, held in the name of West Side Community Hospital, Inc., also known as Sacred Heart Hospital, Operating Account.

### **Funds to be Seized from Venkateswara R. Kuchipudi**

\$101,123 maintained in JP Morgan Chase account number XXXXXX0917, held in the name of V.R. Kuchipudi M.D. S.C, doing business as Brookpark Medical Center.